

North Branford, Connecticut

COMMUNITY DEVELOPMENT ACTION PLAN

NORTH BRANFORD, CONNECTICUT

August, 1970

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Miss Sally Otko, Secretary-Part time

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Charles Benson

Manfred Meisenkothen

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Mrs. Lyn Wingert

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COVER

Mrs. Shirley Price

The preparation of this document for the Town of North Branford was financed in part through a Community Development Action Plan grant from the Department of Community Affairs, State of Connecticut, under the provision of Public Act 522, the Community Development Act, 1967 General Assembly, State of Connecticut.

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FOREWORD

The North Branford Community Development Action Plan Agency presents this document as a program for community action. The program serves as a guide for activities of Town government and civic organizations. The object of the program is to increase the ability of residents to cope with community needs and problems in an effective, economical and thoughtful manner.

The program is called the North Branford "Community Development Action Plan" and is commonly referred to as the "CDAP". The plan is designed to be comprehensive, and views North Branford in terms of the following community activities or functions:

EDUCATION	PUBLIC UTILITIES AND SERVICES
HOUSING	PUBLIC SAFETY
HEALTH	TRANSPORTATION-CIRCULATION
RECREATION-CONSERVATION	CULTURE
SOCIAL SERVICES	INTERPERSONAL COMMUNICATION
ECONOMIC DEVELOPMENT	GENERAL MUNICIPAL GOVERNMENT

The operation of each of these activities is considered as having physical, human resource, economic and administrative features or components.

There are agencies, organizations and offices, some long established, which have responsibilities for one or more of these 12 areas of community activity. The Community Development Action Plan is designed to assist those having responsibility by offering a means a) to achieve coordination, b) to highlight needed changes and new programs and c) to make reasoned choices and judgments among a range of program alternatives. The plan, then, consists of a service to others who have power to act.

Authorization

The municipalities of Connecticut are authorized to prepare a community development action plan by Chapter 133 of the Connecticut General Statutes. On August 30, 1968 the Board of Selectmen authorized preparation of the plan and confirmed the First Selectman's designation of the North Branford Community Development Action Plan Agency to do the work.

The Agency developed a work program and estimated budget and personnel requirements to do the job. The work program was based on preliminary surveys of needs and problems for each of the 12 community functions as assembled by the Agency members from available research. The work program projected a two year effort to conduct planning activities, to seek out the participation of citizens and established agencies and to assemble a plan.

The work program and budget identified a need for full time staff assistance consisting of a Coordinator and secretary. In addition there was need for professional and technical services as well as administrative resources such as supplies, office equipment and printing. With the approval of the Board of Selectmen,

application was made to the Connecticut Department of Community Affairs for a grant in the amount of \$47,921 to assist the two year planning program. The local share of cost consists of \$4,000, appropriated by Town Meeting on recommendation of the Board of Finance, and in addition recognition of the value of office space provided by the Town as well as the value of time of Town officers who are responsible for planning and programming in their own areas of responsibility.

The two year work program commenced in September of 1968.

Scope and Basis for the Plan

The plan emphasizes action projects or programs which appear needed and feasible of either accomplishment or initiation during a five year period. The plan presumes that most existing community activities continue and are adjusted and refined from time to time. This Community Development Action Plan, then, gives attention primarily to major changes or program innovations, apart from regular operations.

Purposes or objectives of specific community actions are identified in the plan, but steps taken today should have a relationship to long range policies and goals, especially when building and construction projects of permanence are contemplated. The plan, then, incorporates long range policies and goals.

Planning for long range physical growth and development is customarily embodied in a town plan of development prepared by a planning commission under Chapter 126 of the Connecticut General Statutes. The work program and budget, therefore, have included the services and funds which have enabled the Planning Commission, now the Planning and Zoning Commission, to prepare a new, updated long range plan of development for the Town.

This CDAP document has been assembled concurrently with the preparation of the Town plan of development and reflects elements from that plan. Action projects for initiation during the next five years include steps that would implement a plan of development. Formal adoption of the overall plan of development, however, is a separate procedure for which the Planning and Zoning Commission is responsible.

Work Program Steps

Study, evaluation and planning make up the basic charge to the North Branford Community Development Action Plan Agency. The Agency is neither an operating nor decision making body. The Agency recommends, and therefore has had a responsibility to carry out studies in an orderly manner and to seek out the proposals of others who are responsible for programs.

The work program has emphasized the participation of responsible agencies, organizations and offices, both public and private. The participation of citizens has been achieved through questionnaires, meetings and study groups. Contribution to the plan by official agencies and citizens is set forth in this document.

In addition to the participation of the community, the Agency's two year work program has included the following steps for the 12 community functions:

1. development of a work program design;
2. survey and inventory of needs and problems;
3. formulation of goals and objectives;
4. analysis of ways and means to meet needs and problems, including administrative means and an analysis of sources of financial and technical assistance;
5. scheduling of priorities to meet needs; and
6. assembly of a plan and program.

The results of these efforts are embodied in the plan.

Plan Document

This document sets forth the framework constituting the Community Development Action Plan. Statements as to the participants, questionnaire surveys and policies and goals are included. The current status of each function is identified along with planning activities that are part of or have contributed to the work program.

The document also provides tables of community development action projects or programs, within each of the 12 function areas, together with recommended responsibility for implementation, priority and schedule for a five year period.

Other materials prepared or assembled by the agency extend or support this document.

Adoption

It is the responsibility of the North Branford Community Development Action Plan Agency to hold at least one duly noticed public hearing on this plan. The plan, including any revisions based on the hearing, is then submitted to the Town Meeting for approval.

The Agency's responsibility is one of study, evaluation and planning. The plan constitutes a study having as its conclusion a proposal for acceptance by the Town Meeting. Acceptance by Town Meeting means acceptance of the study or plan as a guide for future official community action. The guide, then, is proposed for Town acceptance as a reasonable basis on which to proceed with orderly growth and development in the North Branford community.

WHY A CDAP?

In order to strengthen the ability of municipalities to plan and act for their own development, and in light of the increased demands and responsibility of local government, the legislature passed the Community Development Act (PA 522) of 1967. This Act, passed with only one dissenting vote, authorized new development powers for all municipalities. State financial assistance was provided to enable municipalities to plan for their development in a comprehensive manner.

The Community Development Act created the Department of Community Affairs (DCA). The Department was to administer the programs of financial assistance, aid municipalities in their CDAP work, and approve completed CDAPs in accordance with the State Statute. DCA allocates State funds for community needs and priorities as stated in their CDAPs, within the limits of legislation. A Community must have, or be preparing a CDAP in order to be eligible for any of the funds in a variety of eighteen programs. One of the primary programs for North Branford will be additional elderly housing.

The Department of Community Affairs cannot, however, authorize itself to carry out community development actions of any kind, or require a community to have a CDAP if it does not want Community Development Grants from DCA. The CDAP is not a prerequisite for receiving other State or Federal funds.

The heart of the program administered by DCA is the Community Development Action Plan (CDAP). It is a five year coordinated program of community development action. Its purpose is to have communities look at themselves and to strengthen municipal government to improve the conditions and quality of urban life.

A Community Development Action Plan helps a Community to make an objective evaluation of its problems and needs via the formation of study groups relative to all areas of Community concern. The study groups are made up entirely of residents of the Community, including both lay and professional people. At the conclusion of the two year Study period, the CDAP Agency pulls together all information and recommendations and formulates the final plan. The State finances these studies in part by paying up to 75% for the actual CDAP work during this preparation period. The Community is responsible for the other 25% in cash or in in-kind time of local officials.

A unique feature of CDAP is that it requires a continuing program of citizen participation. In working together, a Community is better able to define its problems, to seek appropriate assistance, and to arrive at a logical plan for solving its problems. The Community must take into consideration public and private means in addition to financial programs from the State and Federal levels. A feature of the CDAP is its ability to pull together private resources to solve community problems.

Finally, the Community will determine which are its most important needs and will develop a five year schedule of action to be undertaken. This schedule of priorities is the Community Development Action Plan.

Here in North Branford we have reached this point in the preparation of our CDAP. The Plan, drawn up by our Town boards, officials and citizens, is ready for your approval. This CDAP may not be submitted to the Department of Community Affairs until the residents of North Branford have studied the plan and put its acceptance to a vote at a Town Meeting. The CDAP Agency has acted as the catalyst in this process.

A CDAP must be reviewed, up-dated and reapproved by the legislative body and commissions every two years. In this way, the Community's interests and needs are best served in view of its ever-changing priorities and the population growth. Much valuable work is underway in our Cities and Towns, and important results are already apparent in many of them. The ensuing pages indicate the extent of our CDAP program here in North Branford.

In addition to being a Guide to community development activities, the document presents an overall view of the diverse activities which make North Branford function as an entity in itself. The CDAP Agency hopes this information will assist all those involved in the development of our community, and contribute to the well being of all residents.

THE PARTICIPANTS

The Community Development Action Plan of North Branford developed as a result of work by many groups and individuals. In addition to all the Town boards and officials who assisted in the programs, citizen participation played a large role. Although it would be impossible to list all of these people, special mention must be made of various organizations and individuals.

CIVIC AND SOCIAL ORGANIZATIONS

Branford-North Branford Jaycees
League of Women Voters
North Branford Land Conservation Trust
North Branford Library Associates
North Branford Women's Club
North Branford Urban League
Women's Club of Northford

CDAP PROTECT YOUR ENVIRONMENT (PYE) DISPLAY

Mrs. Jane McKosky	Miss Nancy Bjorklund
Mrs. Salvatore Bica	Mrs. Robert M. Early
Mrs. Zella Morgan	Mrs. Harold E. Potts
Miss Andrea Negro	Mr. John McKuskey
Miss Denise Early	

DEVELOPMENT CODE ADMINISTRATION COMMITTEE

Mr. John V. Barrett--First Selectman
Mr. John D. Dwyer--Selectman
Mr. Richard J. Smith, Jr.--Selectman
Mr. Andrew Criscuolo--Building
Mr. Anthony D'Addetta--Zoning
Mr. Kenneth Thompson--Zoning
Mr. Howard Krom--Zoning Appeals
Mr. Charles Gunn--Zoning Appeals
Mr. Hugh Flaherty--Engineering

HEALTH TELEPHONE SURVEY

Resident Physician

Mrs. Frederick Ahlberg	Mrs. Albert Calli
Mrs. Edwin Ahlberg	Mrs. David Murdock
Mrs. Vincent Cassella	Mrs. Robert Warner
Mrs. Frederick Davis	Mrs. Robert Hanks
Mrs. Russell Budrow	Mrs. Gabrielle Clapp
Mrs. John Griffin, Jr.	Mrs. Anthony Monaco

HOUSING REPORT

Housing Committee--League of Women Voters

Mrs. James H. Ameling
Mrs. Erwin H. Sapiro

Mr. and Mrs. Arnold Gans

HIGH SCHOOL RECREATION SURVEY

North Branford High School Administration and Student Council

INTER-PERSONAL COMMUNICATIONS REPORT

Welcome Wagon

Mrs. Gary A. McElroy

MARCH COMMUNITY FORUM (part of PYE month)

The 150 residents who attended and participated in the Forum

Economic Development Panel

Mr. Anthony D'Addetta--Zoning
Mrs. Thomas Poulson--Conservation
Mr. Richard Smith--Economic Development

Housing Panel

Mr. Raymond Blanchet--Finance
Mr. Richard Hemenway--Planning
Mrs. Donald McCluskey--Conservation
Mr. Joseph Ochenkowski--Real Estate
Mrs. Erwin H. Sapiro--League of Women Voters

Recreation-Conservation Panel

Dr. Roland Garofalo, D.D.S.--Recreation
Mr. Robert Gregan--Conservation
Mr. Herbert Lunt--Land Trust
Mr. Gordon McGuire--Planning
Mr. Dennis Owens--Recreation

Health Panel

Dr. Elizabeth Loewald, M.D.
Mr. Merton Rowe
Mrs. Haviland Schuessler, R.N.
Mr. Michael Tarantino

Coordination and Assistance

Mrs. Herbert Lunt
Mrs. Jane McKosky
Mrs. Harold E. Potts
Mrs. William J. Farrissey

PERSONAL HEALTH COMMITTEE

Dr. Roland Garofalo, D.D.S.
Dr. Earl Byrne, M.D.
Mr. Albert Calli
Dr. Alan Feierstein, D.D.S.

Mr. Harold Potts
Mr. Merton Rowe
Dr. M. H. Sangree, Jr., M.D.

PUBLIC HEALTH COMMITTEE

Mr. Michael Tarantino
Mrs. Robert M. Early
Jane Keeler, R.N.
Dr. Elizabeth Loewald, M.D.

Mrs. Haviland Schuessler, R.N.
Mrs. Arthur Richardson
Mr. Frederick Tremayne

SWIMMING FACILITY COMMITTEE

Mr. Herbert Block
Mr. Calvin Brown
Mr. Alphonse DeRuccio
Mrs. Edmund Caporale

Mrs. Donald McCluskey
Mr. Thomas Nixon
Mr. Raymond Voos

TEEN LOUNGE

Mr. Raymond Voos
Reverend James Ameling
Reverend Gerald Schmitz
Mr. Anthony D'Addetta
Mr. Calvin Brown
Mr. Dennis Owens
Mrs. Edmund Caporale

Mrs. John Dufourny
Mr. Daniel Graham
Mrs. Richard Maxwell
Mrs. Donald McCluskey
Mr. Gordon McGuire
Mr. David Wight

The Yellow Subterranean Teen Council and the numerous teenagers involved

TOWN WIDE OPINION SURVEY

The 500 residents who took time to fill out the entire questionnaire

Area captains responsible for distribution of the survey were:

Mr. and Mrs. Richard Davis
Mr. Gordon Miller
Mrs. Anthony D'Addetta
Mrs. Paul Lewis
Mrs. Donald McCluskey
Mrs. Erwin Sapiro
Mrs. Richard Kolakowski

Mr. Timothy Ryan
Mrs. Roy Wentworth
Mrs. Harold Parady
Mrs. Alan Hubbard
Mr. and Mrs. Gordon McGuire
Mrs. Edward Levesque
Mrs. Robert Gegan

The many citizens who assisted each of the captains

Town libraries' staff

Amity Pharmacy-East

Amity Pharmacy-West

Amity Pharmacy of Northford

TOWN WIDE OPINION SURVEY (con't)

Final statistical analysis
Mrs. William H. Newberry

TOWN DIRECTORY

Research and Compilation

Mr. Robert A. Martin
Library Staff
Mrs. James Carr
Mrs. William Haskell
Mrs. Paul Jenkins

Mrs. Dennis Owens
Mrs. William Cieslukowski
Mrs. Ross Strait
Mrs. Brian Buckhoff
Mrs. James Mourt

Cover

Mrs. Shirley Price

Distribution

Atwater Memorial Library

Edward Smith Library

North Branford Women's Club Volunteers

Northford Women's Club Volunteers

YMCA COMMITTEE

Mr. Herbert Block
Miss Susan Bisacky
Mr. Andrew Criscuolo
Mr. Raymond Voos

Dr. Roland Garofalo, D.D.S.
Thomas Mansfield
Mr. Kenneth Thompson

There are several residents who provided the CDAP Coordinator with assistance in many different ways. Some helped in research and writing, others provided technical or general information. Whichever the case, these residents added to the development of their community.

Mr. Earl J. Arnold
Mr. Robert Jacobs
Mr. and Mrs. Humbert Sacco
Mrs. Lawrence Anderson
Mr. and Mrs. Frederick Davis
Mr. Gordon Miller

Mr. Frederick Gilbert
Mrs. Crosby Kelly
Mr. Raymond Miller
Mrs. Maurice Raymond
Mrs. Jacques Tetrault
Mr. and Mrs. Herbert Lunt

In addition to the extensive citizen participation, technical assistance was received from organizations outside of North Branford. The major contributors were:

Connecticut Public Expenditures Council
Mr. Hubert Stone
Mr. Richard Lafferty

Connecticut River Estuary Regional Planning Agency
Mr. Stanley V. Greimann

Contributors (con't)

Fairfield University
Computer Department

Regional Planning Agency of South Central Connecticut
Mr. Norris Andrews
Mrs. Anthony Brastauskas
Staff

South Central Connecticut Comprehensive Health Planning
Mrs. Roslyn Fishman
Mr. Robert Young
Mr. Bruce Levison
Mrs. Irene Smith

State Department of Health
Dr. Harold S. Barrett, M.D.
Dr. James Hart, M.D.
Mr. John Pullman

YMCA
Mr. Douglas McLeod

U.S. Department of Agriculture
Mr. Frederick F. Shearen

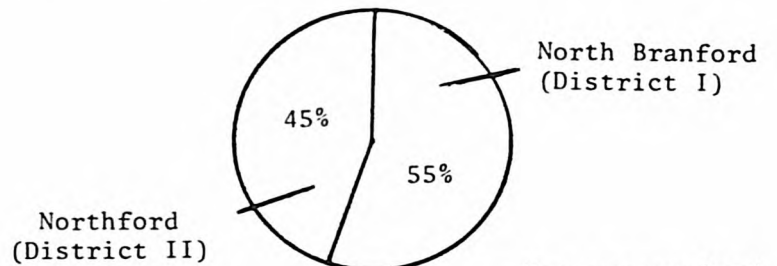
TOWNWIDE QUESTIONNAIRE SURVEY

A Town-wide attitude survey was distributed by CDAP in 1969. Almost 20% of all households in North Branford, 500 households in all, responded. Since the response to the questionnaires was voluntary and no follow-up was done, the survey cannot be said to represent a true cross-section of the North Branford community. However, many of the responses give us insight into the existing situation and the attitudes of our citizens.

Section I. CHARACTERISTICS OF HOUSEHOLDS SURVEYED
(Percentages are of total respondents to the questionnaire.)

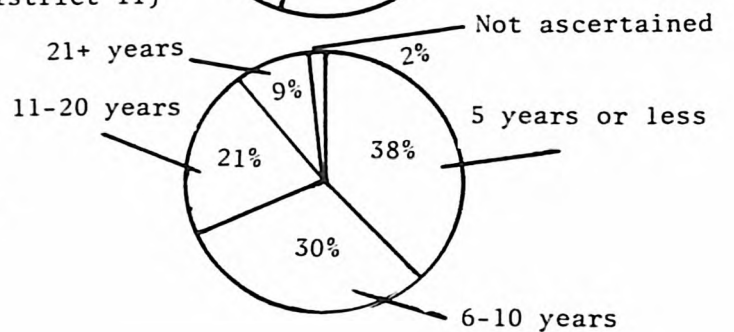
A. District of Residence

North Branford (District I) 274
Northford (District II) 226



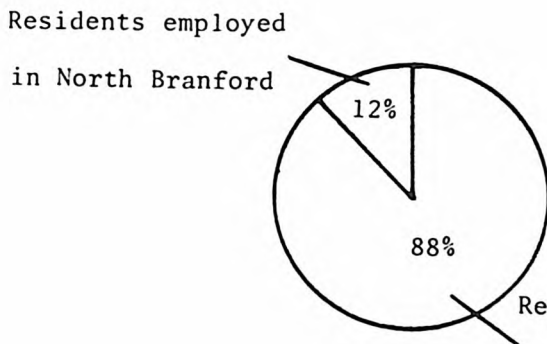
B. Years of Residence

Sixty-eight percent of respondents to the questionnaire had lived in the community for ten years or less. The high response by these newer residents probably reflects the tremendous population growth since the middle 1950's.

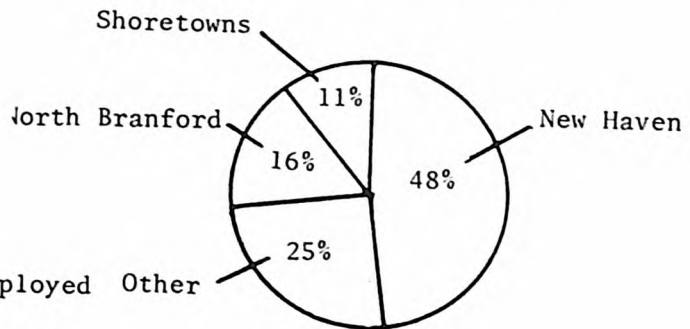


C. Town of Employment--Percent of Respondents Who Answered This Question.

1967 PRE-CENSUS

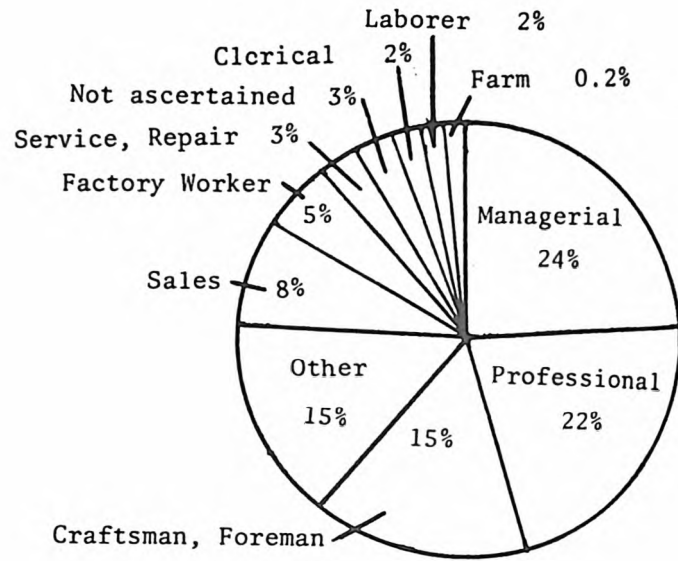


CDAP SURVEY
(men and women combined)



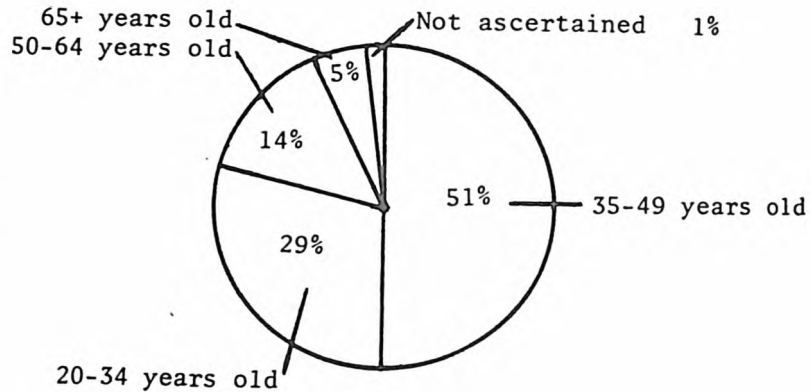
D. Occupation of Household Head

The high proportion of managerial and professional people (46%) who responded to the questionnaire is probably not consistent with the overall occupational background of the Town. (See Preparatory Plan by CDAP. Page 5.)



E. Age Groups of Adults in Household

Over one-half of the respondents are in the 35-49 year old age group. The youthfulness of North Branford's population is testified to by the 1967 Census Report which gave the median age of the entire population (including children) as 25.8.



F. Age Groups of Children

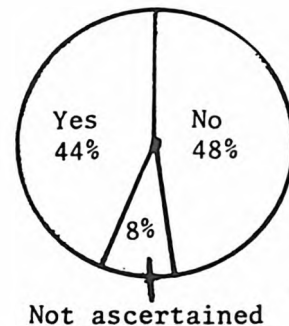
The population's youthfulness is also reflected in the large school population. Sixty-one percent of a possible 64% of the respondents who have school-age children send their children to North Branford schools. Thirty-one percent of the respondents indicated they have pre-school-age children.

	% of Respondents
Families with Children of School Age	64%
Families with Children Attending North Branford Schools	61%
Families with Pre-School Children	31%

SECTION II. OPINIONS ON LOCAL AFFAIRS

Table A. Question: Do you consider the present form of Town government adequate to meet the needs of the Town?

	Responses by Age Groups			
	20-34	35-49	50-64	65+
Yes-(approval)	43%	47%	51%	70%
No-(disapproval)	57%	53%	49%	30%



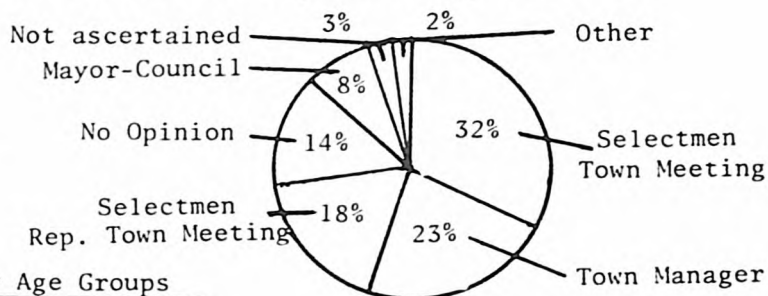
Responses by Years of Residence

	<u>5 or less</u>	<u>6-19</u>	<u>11-20</u>	<u>21 or more</u>
Yes	46%	45%	46%	55%
No	54%	55%	54%	45%

In considering responses by Age Group, eliminating the 8% who did not respond, the younger respondents are less favorable, and there is a sharp rise in approval (70%) by those who are 65 years of age and over.

The years of residence make no difference in this question except for those residents who have lived in North Branford 21 years or more--55% of them registered approval with the present form of local government.

Table B. Question: What kind of municipal government do you prefer for North Branford?



Responses by Age Groups

	<u>20-34</u>	<u>35-49</u>	<u>50-64</u>	<u>65+</u>
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Town Meeting /Selectmen	33%	33%	31%	52%
Town Manager	21%	25%	27%	16%
Rep. Town Meeting/Selectmen	23%	20%	13%	---
Mayor-Council	9%	9%	6%	4%
Other	2%	2%	---	4%
No Opinion	12%	11%	23%	24%

Responses by Years of Residence

	<u>5 or less</u>	<u>6-10</u>	<u>11-20</u>	<u>21 or more</u>
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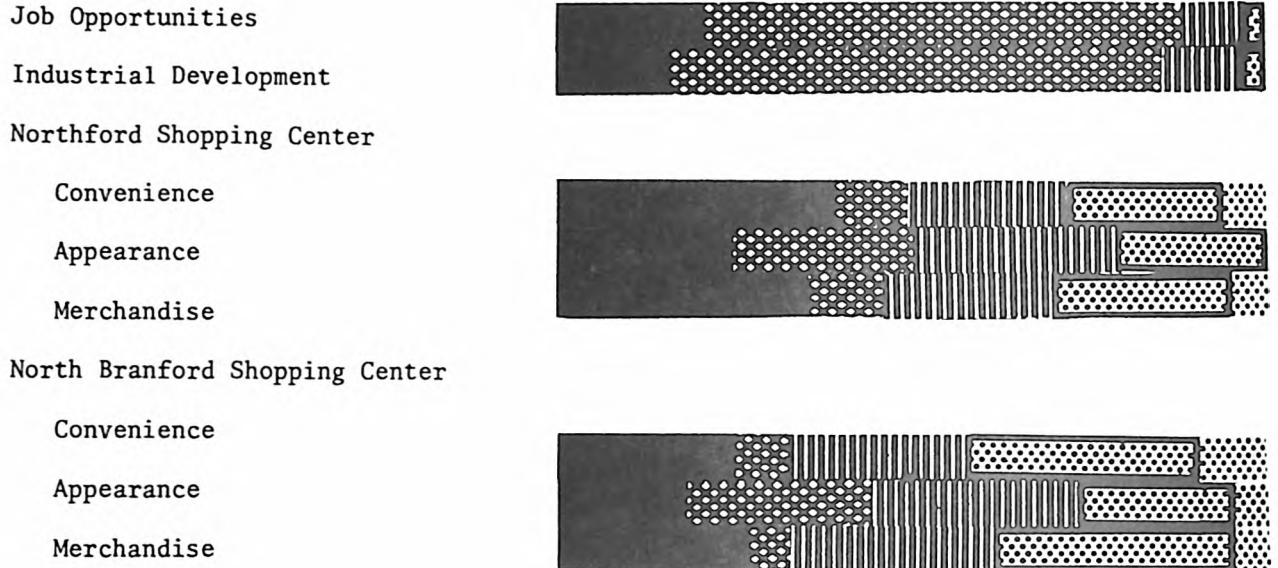
Town Meeting/Selectmen	34%	31%	30%	40%
Town Manager	22%	28%	23%	24%
Rep. Town Meeting/Selectmen	17%	16%	25%	14%
Mayor-Council	8%	13%	6%	2%
Other	3%	---	3%	2%
No Opinion	15%	12%	13%	17%

An unusually high percentage checked "No Opinion" in response to this question. Combined with those who did not answer, 17% of the respondents gave no clue about their preference as to the form of local government. However, it is noteworthy that a total of 51% of all respondents said they favored another kind of government, with only 32% choosing the present form of Town Meeting/Selectmen. Of those who preferred another kind, Town Manager received the most approval. In the tables showing responses to this question by age groups and by years of residence, again the older people and those who have lived in Town longest show more approval of the present form of local government than do their comparative groups.

Table C. Question: In YOUR OPINION, how would you rate the following services?

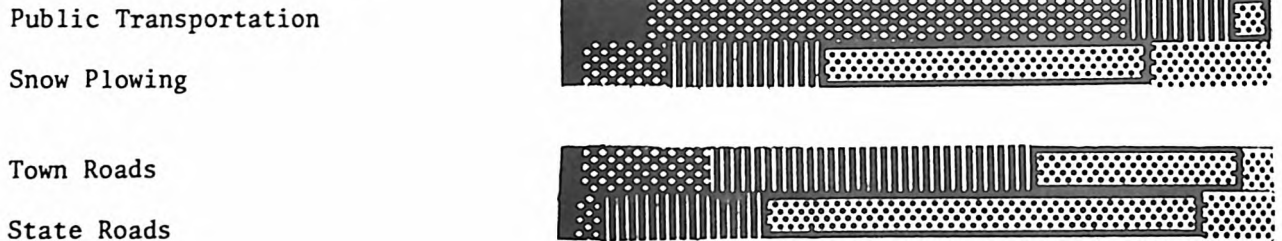
I. Economic

No Opinion Poor Fair Good Excellent



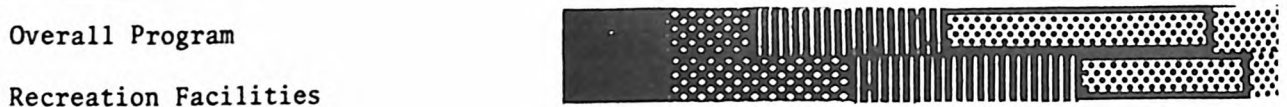
Comparison of the two shopping centers shows that they both were rated lowest on appearance. The North Branford shopping center received somewhat more approval than the Northford center. The convenience of the shopping centers for the respective communities received the most approval.

2. Transportation and Roads



Most noticeable among the "poor" ratings listed are job opportunities (68%), along with industrial development and public transportation, each with 69%.

3. Recreation



3. Recreation con't.

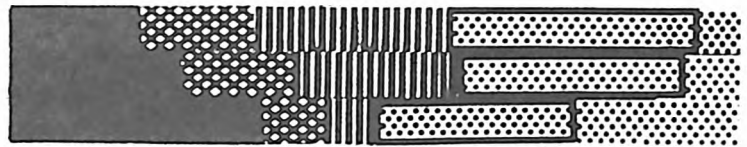
No Opinion Poor Fair Good Excellent



Youth Recreation

Adult Recreation

Elderly Recreation



4. Public Safety

Police

Fire



Noteworthy among the few services rated "excellent" in sizeable numbers are North Branford's Fire Departments with 31%. Also receiving this kind of approval were recreation services for the elderly (21%) and snow plowing (18%). All three of these categories also received a proportionately high amount of approval listed as "good."

5. Libraries

Northford

North Branford



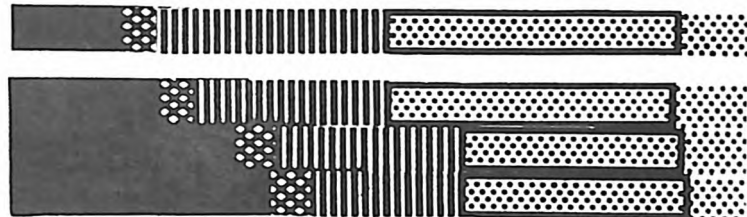
6. Education

Public School System

Elementary Schools

Junior High

Senior High



7. Other Government Services

Zoning Regulations

General Administration



8. Overall Evaluation of Town Services

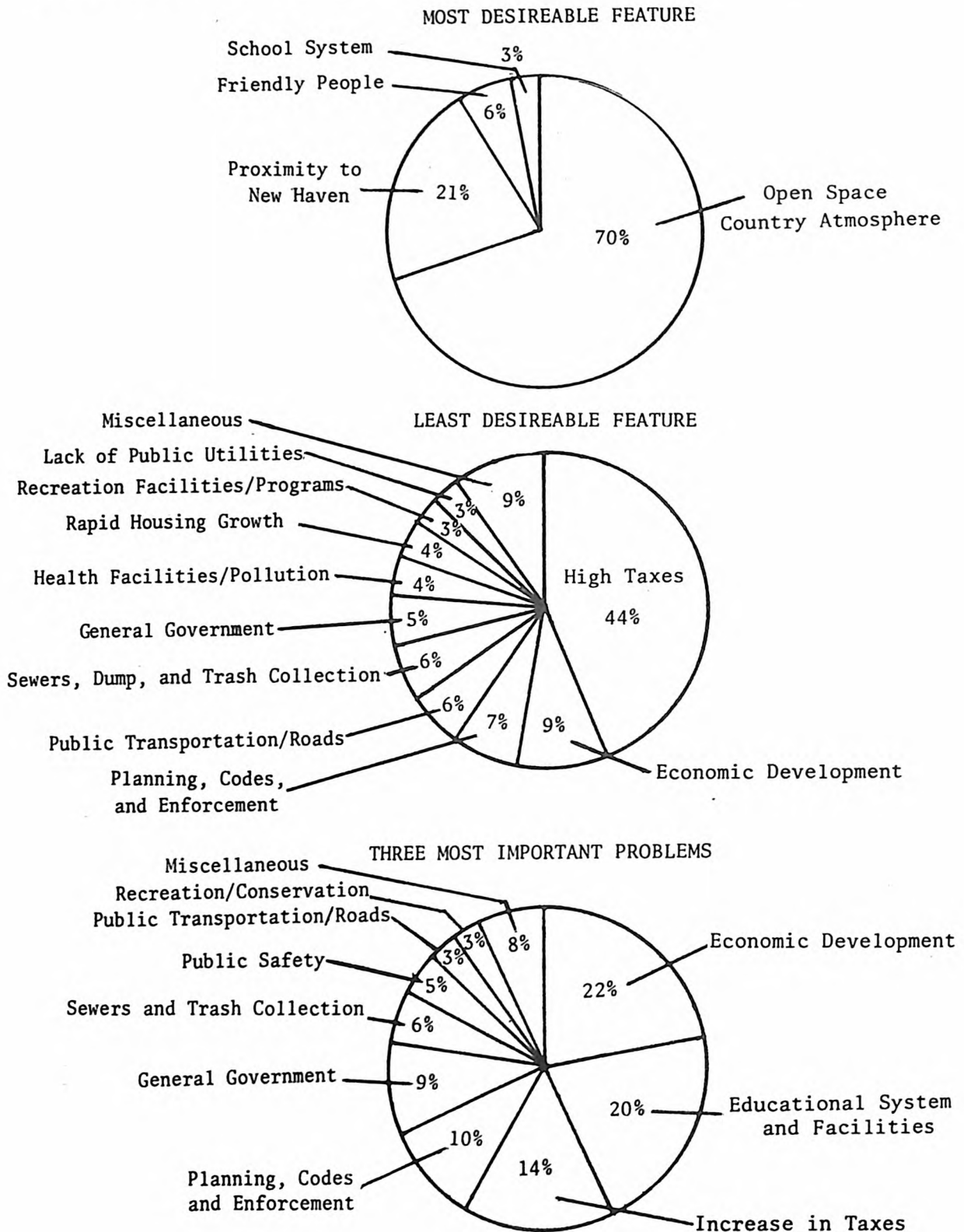


On the question of the effectiveness of current zoning regulations in creating and maintaining a desirable environment, most people felt that stronger zoning regulations should be adopted for industrial, commercial low density garden apartments and open space/recreation areas. Only in residential zoning did 47% of respondents feel regulations were adequate.

Three essay questions asked on the survey allowed considerable latitude in answering and provided a good amount of detail. The questions were:

- What do you consider the MOST desirable feature of living in North Branford?
- What do you consider the LEAST desirable feature of living in North Branford?
- What do you believe are the three most important problems facing North Branford?

The results, by function, are listed below.



NORTH BRANFORD DECLARATION

The rush of development, both past and future, makes planning a necessity. From respect and appreciation for the Town, the citizens of North Branford are asked to chart a course for the future. This declaration sets forth CAUSES for concern for the future and recommends POLICIES to guide community action. The attention, opinions and responsible participation of North Branford residents will be the basis for orderly and thoughtful planning.

The following circumstances are sufficient cause for concern for the future of the community:

- a. permanent change has and will be thrust upon the Town from outside;
- b. our resident population has been doubling each decade, and growth to 30,000 residents in but 30 years appears likely;
- c. a changing populace demands extended and additional community service of a high quality;
- d. our tax base resources have been insufficient to carry increased services; and
- e. the treasured scenery and rural amenities of North Branford can be swept aside and the water, air and land become polluted.

North Branford can never revert to an era passed. We have received the community from our forebearers; we hold it in trust for a present and a future generation. It is critical to survival that there be a concept for the best future of North Branford, as well as a plan of action.

We hold these policies to be an expression of the basis for a plan:

1. The Region: North Branford and its residents function as a neighborhood in the South Central Connecticut Region. As a neighborhood, North Branford expects to have characteristics, opportunities and objectives that are both desirable and unique; as a neighborhood, North Branford expects to rely on the larger urban community for a range of opportunities and services and will offer such to residents of other jurisdictions.
2. Growth: Town population growth is inevitable, primarily as a result of regional growth and change. Among the consequences are new housing and added traffic and school enrollment, as well as potential water and air pollution and introduction of new groups and ideas. The community expects to accommodate growth which can a) fit North Branford's land and geographic circumstances, b) coordinate with responsible local goals and c) meet quality development standards.

3. Financial Resources: The North Branford municipality should have financial resources as follows:
 - a. which allow local government to provide services of the nature of necessities;
 - b. which allow local government to provide services of excellence, reflecting local characteristics, opportunities and objectives;
 - c. which fairly distribute the funding burden among North Branford residents and among residents of the Region, avoiding undue burden upon local residents solely due to the regional circumstances of the Town; and
 - d. which allow local government to be both responsible and responsive to its citizens and capable of reflecting local goals.

The sources of local government financing have shown a shift, away from total reliance on the municipal property tax and toward State and Federal sources having other revenue resources. The goals above, however, should apply. There will be continued reliance on the local property tax for the foreseeable future, so that improvement in North Branford's property tax base is a necessity. It is important to correct the current imbalance, which lacks nonresidential values and relies heavily on residential property.

4. Physical Resources: North Branford has land, water, natural beauty, historic sites and buildings, minerals and other resources to be preserved or used. These resources are to be recognized as perishable, consumable assets. Use of resources should be made with proper conservation practices and should not be destructive. Innovation in land development design and planning is to be encouraged, particularly in view of resources offered by large tracts of undeveloped land.
5. Beauty: The land of North Branford has features of great beauty, including open fields, wooded hills, ponds, streams and rivers, rocky ledges and attractive vegetation. Growth and land development is inevitable but should be done in a manner which creates man-made qualities of beauty while protecting important features of natural beauty.
6. Education: Knowledge and understanding, available at all ages, is essential for survival and well-being. North Branford should have a public education system which prepares students for resourceful and responsible participation in society, whether in Town or elsewhere. Preparation should equip those who wish to go on to higher education. Opportunity should be provided, either in Town or the Region, for technical job training, for retraining demanded by a changing economy and for continuing adult education.
7. Housing: Each housing unit should be safe and sanitary and equipped with all necessary utility services and other essentials for convenience and comfort. The arrangement, type and size of housing units should fit a growing population and the changing needs of residents and should be designed to take advantage of and enhance the natural landscape.

8. Health: Each resident of North Branford should enjoy physical and mental health and have reasonable opportunity to correct difficulties that occur. Threats to health by disease, pollution and inadequate sanitation should be under surveillance and control.
9. Recreation and Conservation: The natural assets of the land should be preserved and put to the best use, in order to preserve a healthy and esthetically pleasing environment. Open space and recreation areas should be accessible to highly developed areas. A recreation program should provide the kinds and amounts of recreation needed by residents of various age groups to occupy their free time in a healthful and rewarding way.
10. Social Services: The community should have available sufficient social services to assist needy individuals and families to achieve independence and a healthy, productive life.
11. Economic Development: Business and industrial development should keep pace with community growth for reasons of tax base, service and economic opportunity. There should be full employment at adequate remuneration for all residents who must participate in economic support of individuals and families. Employment may be within or outside of the territory of the Town. The local business service economy should be encouraged and supported so as to satisfy all of the day-to-day supply and service needs of residents.
12. Public Safety: Each person and family should be secure from physical danger and property loss and should be confident of efficient fire protection services in the event of mishap. Safety will be secured by individual and community endeavor and by preventive measures, supported by organized public safety agencies.
13. Public Utilities and Services: Water supply, sanitary sewerage, drainage, solid waste disposal and other services are to be provided, expanded or extended to meet needs created by increasing density of habitation of the land. Private water and sewer systems are only a temporary substitute until the day when central systems are feasible.
14. Transportation and Circulation: People in the Town, as residents or visitors, will rely primarily upon private automobiles for transportation. Convenient, safe and comfortable circulation routes within the Town are needed for essential travel and communication; similar routes connecting to the Region are needed, inasmuch as the community is to function as a neighborhood in the Region. In addition there should be opportunity for safe and pleasurable pedestrian travel and for public transportation from central points in the Town to the Region.
15. Culture: Opportunity for basic cultural advancement and participation in cultural arts should be available to residents, either from local or regional resources. Libraries, clubs, societies and other local resources are to be encouraged and supported for the enrichment of the individual. The historical features of North Branford are to be identified and preserved.
16. Communications: North Branford residents should be able to and have a duty to communicate with local government as well as participate in deliberation

and decision on matters of community importance. Northford-North Branford residents, even with difficulties of distance and population distribution, are part of one jurisdiction and should expect to establish the social and physical mechanisms to work together as a single community.

17. General Municipal Government: North Branford should have a local government, personnel and charter structure, which can swiftly and effectively reflect informed citizen views, provide needed services at reasonable cost, assure continuity of service and be capable of adjusting to changing community needs and circumstances. Local government should encourage and merit citizen participation and respect, have focal points for responsibility and program, achieve coordination among facets of government endeavor and attract responsible career personnel.

COMMUNITY FUNCTION REPORTS

- o Existing Status – Summary
- o Community Development Activities
- o Program Schedule

EDUCATION

EXISTING STATUS--SUMMARY

REFERENCES

- o Compilation and Analysis--North Branford Government Finances--CPEC, 1969
- o Educational Specifications for North Branford High School Extension--1969
- o Local Public School Expenses and State Aid in Connecticut--1968-69
- o The North Branford School System--LWV, 1969
- o PP-CDAP Book

North Branford maintains its own public school system, which currently consists of four elementary schools, one junior high, and one senior high school. A new middle school in Northford and an addition to the junior high school are under construction. Upon their completion, North Branford will change to a K-4-4-4 system. The current make-up is:

Name	Location	Grades	Built
William Douglas	Nfd.	1,2,3	1927
Jerome Harrison	N.B.	K-5	1929
N.B.Jr.H.S.	N.B.	6,7,8	1955
Cedar Lakes	N.B.	K-4	1958
Stanley T. Williams	Nfd.	K-4,5	1961
N.B.Sr.H.S.	N.B.	9-12	1964

In 1963-64, the average daily membership (ADM) was 2,308. By 1970-71, the ADM is expected to reach 3,241, with distribution as follows:

K-4	1,345
5-8	1,064
9-12	832

As a rule, 100% bussing is provided by the Board of Education; there are no sidewalks in the Town. Bus service is on a private contract basis.

There is a six member Board of Education, elected for four year terms. Three members are elected every two years, thus providing for staggered terms. Candidates are put up by the two major political parties, and are included on the ballot with the regular Town elections, Vacancies on the Board are filled through appointment by the Board of Selectmen.

The Board, a part of the State Department of Education, is responsible for maintaining the public school system under the general control and supervision of the State. The Board hires the Superintendent of Schools under a three year contract. The Board also employs an Administrative Assistant, whose duties include seeking State and federal aid, transportation, curriculum planning, and teacher recruitment.

In 1969, 158 teachers were employed; in addition, there were six principals and two administrative assistants, with plans to hire another assistant principal for the high school. Ten years ago, a total of 47 teachers were employed. The average turnover rate for teachers is between 11-14%.

Project Concern, although approved by the Board, is not in operation due to already over-crowded conditions in our schools.

The Board of Selectmen appointed a six member Permanent School Building Committee which assists the Board of Education in the construction of schools. There is a liaison member between these two Boards.

North Branford is currently spending nearly 80% of its total general fund appropriations on education, including debt service expenditures. These total expenditures ranked North Branford 149th out of 169 Connecticut municipalities in per pupil total expenses in 1968-69 (\$679.43). Per pupil operating expenses of \$530.87 ranked North Branford 157th in the State for fiscal year 1968-69; the State wide average for per pupil expenses was \$703.55.

COMMUNITY DEVELOPMENT ACTIVITIES

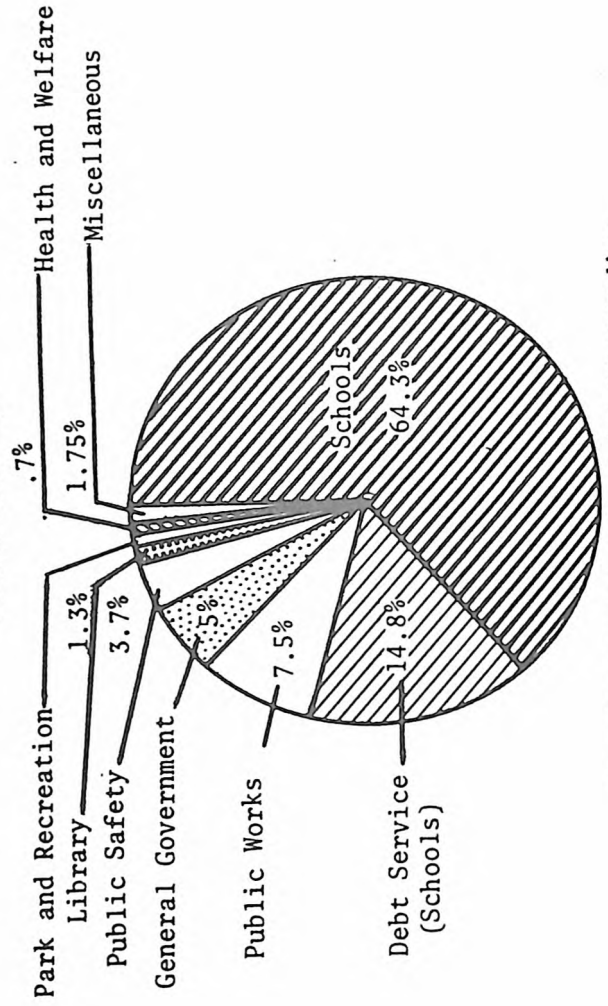
The Connecticut Public Expenditures Council (CPEC), at the request of the CDAP Agency and with the approval of the Town officials, undertook a complete analysis of North Branford governmental finances. Since education accounts for 80% (schools plus debt service) of the total Town budget, twenty pages of the report dealt with education. Several tables and graphs compare the financial picture of North Branford's educational system with that of eight other towns, four smaller and four larger than North Branford.

The CPEC report noted that with such a large segment of the Town's general fund going towards education, there is little remaining for other vital government services. Expansion and/or improvement of other government services must be considered in light of CPEC's financial evaluation.

In 1969, the League of Women Voters completed a report on the North Branford School System. The report, which was a fact-finding survey, contains a concise analysis of the school system in North Branford. Areas covered include: State and local relations, school finances, the role of the Board of Education, Administrative and teaching staffs, and detailed information on the public elementary, junior high and senior high schools. Curriculum and comparable salary schedules are also listed.

The Board of Education received from Education Management Associates a detailed report on the North Branford High School extension. The information in these reports formed a basis for the CDAP work in education. Subsequently, CDAP met with the Administrative staff to develop the educational function of the community action plan. The sessions involved the Superintendent and his Administrative Assistant, as well as each of the schools' principals.

GENERAL FUND EXPENDITURES*
FISCAL 1967-68



*Detail may not add up due to rounding.

EDUCATION

CODE Ed

Code Program	Implementation By	Cost Est.	70/71	71/72	72/73	73/74	74/75	75-
Ed-1 Continue and complete the Board of Education program to provide two intermediate schools. (Program Initiated)	Board of Education, Perm. School Bldg. Committee	Authorized	x	x	x	x	x	x
Ed-2 Build the required addition on the Stanley T. Williams School.	Board of Education, Perm. School Bldg. Committee	\$140,000 to 240,000 (less 50%+ State aid)						x
Ed-3 Implement the planned addition to the North Branford High School, including auditorium.	Board of Education, Perm. School Bldg. Committee	\$1,300,000 (less 50%+ State aid)	x	x	x			x
Ed-4 Provide for additional public school sites in housing development areas.	Selectmen, Board of Education	To be determined	x	x	x	x	x	x
Ed-5 Invite volunteer specialists to supplement textbook education in public schools.	Board of Education (Faculty/community committee)	None (volunteer service)	x	x	x	x	x	x
Ed-6 Provide enrichment programs for all grade levels in public schools. (Program Initiated)	Board of Education	To be determined	x	x	x	x	x	x
Ed-7 Continue and improve physical and resource facilities for library multi-media centers in Town schools.	Board of Education	To be determined	x	x	x	x	x	x
Ed-8 Provide needed programs for exceptional children in the public schools.	Board of Education	To be determined (Town & State)	x	x	x	x	x	x
Ed-9 Explore the possibilities of locating a community college in the North Branford area.	Board of Education, community committee	None (volunteer service)	x					x

EDUCATION contin.

P R O G R A M S C H E D U L E

CODE Ed

<u>Code Program</u>	<u>Implementation By</u>	<u>Cost Est.</u>	<u>70/71</u>	<u>71/72</u>	<u>72/73</u>	<u>73/74</u>	<u>74/75</u>	<u>75-</u>
Ed-10 Create programs to introduce students to vocational opportunities.	Board of Education (Faculty/community committee)	To be determined		x	x	x	x	x
Ed-11 Explore the possibilities for increasing opportunities in State/private vocational and technical schools.	Board of Education	None		x	x	x	x	x
Ed-12 Establish standards for recruitment of teacher aides.	Board of Education	To be determined	x					

See also other programs related to
 EDUCATION: RC-11 TC-2 Cu-1 MG-8
 Cu-2

HOUSING

EXISTING STATUS--SUMMARY

- REFERENCES: o Housing Study--League of Women Voters
 o 1960, 1967 Census
 o North Branford Zoning Map and Regulations
 o PP-CDAP Book

The state of housing in North Branford is basically dependent upon the vacancy rate, the rate of construction, mortgage finance availability, housing costs, land use and zoning, and requisite facilities. Additional housing is supplied through State programs presently administered by the Housing Authority.

Nearly 91% of all housing units, a total of 2,988 units, are in single family dwellings, in comparison with 1,907 units in 1960, a decade ago, and 2,892 units in 1968. These units are on 2,280 acres (1968), with 5,200 acres remaining for residential use. Predictions are for 150 units to be built per year for the next thirty years, a total of 4,500 additional units.

A good part of North Branford is zoned for residential lots of not less than 40,000 square feet. Most of the apartments have been built in the last decade, especially the garden apartments. New apartments still number less than 100, seventy having been built in the last five years.

The vacancy rate is less than three percent. About fifteen units are available at any one time in the town. The construction rate is still below the predicted level with the cost of construction increasing by more than 10% per year. A survey of area banks shows that mortgage funds are limited. When available, rates are 8 1/2 to 9 1/2% with at least 20% down payment. Few GI or FHA mortgages are available.

Raw land values average \$6-7,000 per acre, while in large tracts, they are in the range of \$3-4,000 per acre. The value of many houses has doubled since 1960. Single family dwellings in an area now average \$27,000 to \$29,000.

Rents in the garden apartments average \$165.00 a month for a four room apartment; they have been increasing. Other rents, such as those in two and three family houses are lower. There are no luxury apartments, with amenities such as tennis courts or swimming pools. There are approximately sixty mobile homes.

Utilities for area residences are limited. There is little gas and no sewers. Most homes are served by wells. Electricity is provided by three different companies, as noted in the Public Utilities function.

The Housing Authority has begun the construction of thirty units of housing for the elderly, with 24 additional units anticipated in the future.

The situations in both Northford and North Branford communities are quite similar. Housing development is spotty and usually unrelated to commercial and recreational amenities. North Branford is an automobile-oriented community, both for house and apartment dwellers. Major and minor arteries are all two lanes. Although there is no cluster zoning, the Plan of Development and zoning regulations are being up-dated. The elderly housing is located six-tenths of a mile from the shopping area; there are no sidewalks available.

COMMUNITY DEVELOPMENT ACTIVITIES

In 1969, a League of Women Voters committee undertook a study of housing in North Branford. The committee contacted several sources, both public and private, for information. CDAP worked with this committee and provided pertinent data on North Branford, including 1960 and 1967 Census figures.

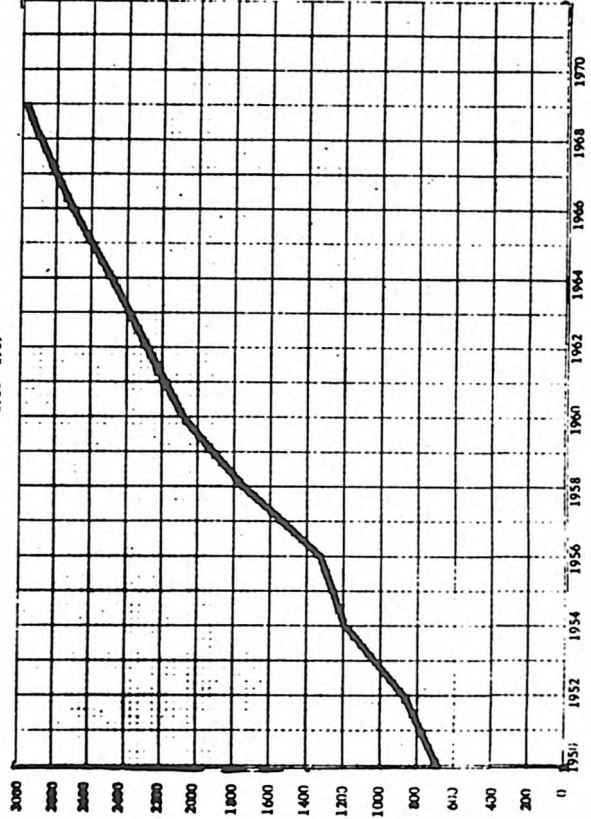
Additional studies in housing were completed by volunteers who surveyed the availability of mortgage money, rental fees, new construction, sub-division development in the 1960's, and recent housing trends. The growth in housing is illustrated by the graph below.

The North Branford Planning and Zoning Commission is currently up-dating the Plan of Development, which will affect housing development in the years to come. Work for the Plan is being financed by the CDAP Agency.

In March of 1969, CDAP sponsored a Community Forum which included a panelist who spoke on the local housing situation. Also on the panel were representatives of Planning, Zoning, Conservation, Real Estate, and the League of Women Voters. In reviewing housing in Town, the panelists noted that:

1. protection must be provided for open space and natural resources;
2. there should be greater flexibility in housing, including cluster development, in order to provide adequate housing for all age groups while protecting the Town's "country atmosphere;"
3. caution must be exercised in future housing development keeping in mind the direct relationship between the type of housing and educational costs;
4. Due to the nature of their businesses, two firms in North Branford, traditionally the largest taxpayers, will not have their taxes rise in proportion to the general increase in Town expenditures.

TOTAL HOUSING UNITS
1950 - 1969



SOURCES: PP - CDAP, North Branford Building Department

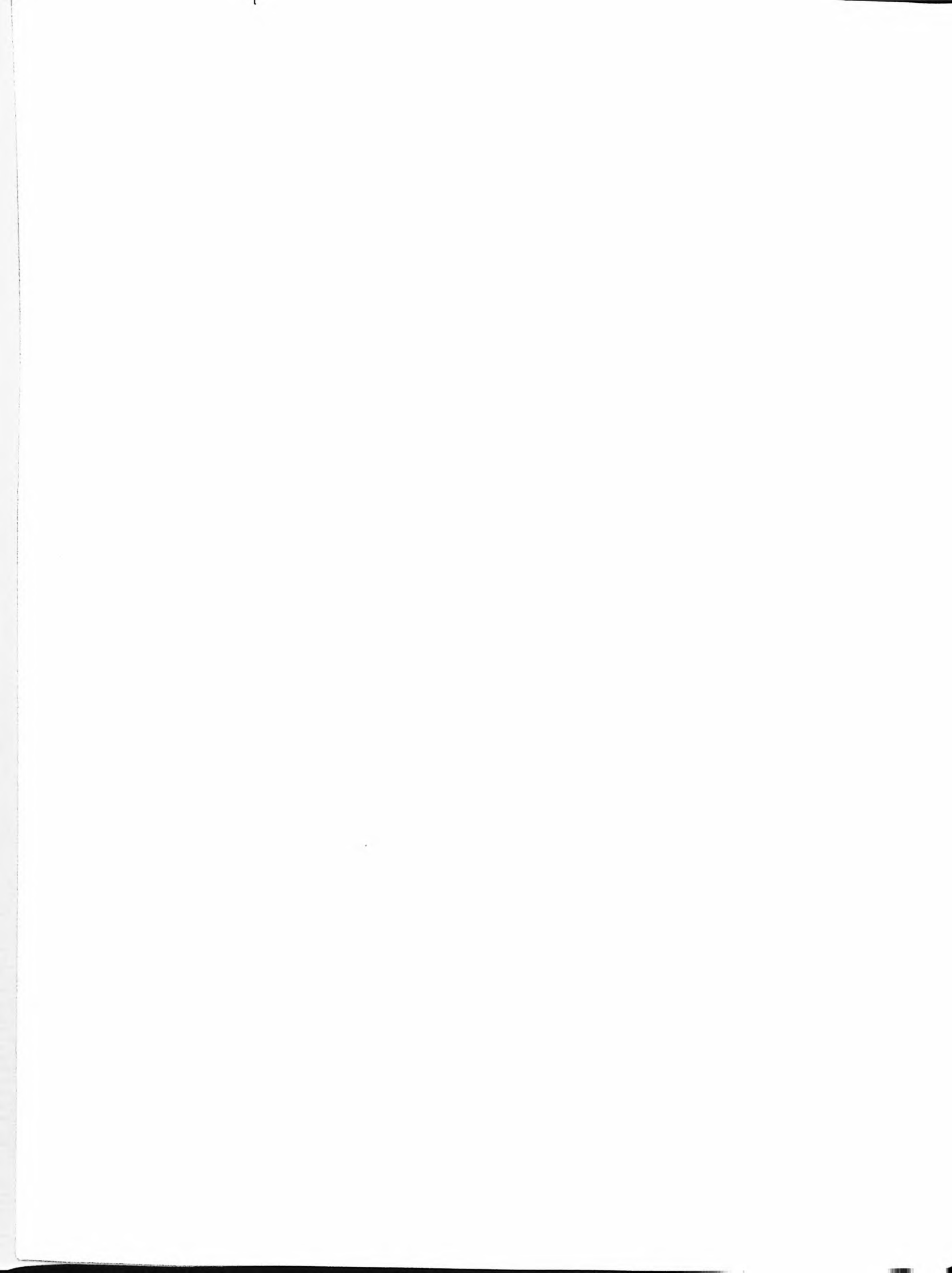
HOUSING

CODE Ho

Code Program	Implementation By	Cost Est.	70/71	71/72	72/73	73/74	74/75	75-
Ho-1 Establish a positive program to maintain a small town appearance in a country environment as new housing development occurs.	Planning & Zoning Comm., and others	No direct project cost	x	x	x	x	x	x
Ho-2 Adoption of land development regulations authorizing clustering of homes, preservation of open space and a variety of dwelling types.	Planning & Zoning Comm.	No direct project cost						
Ho-3 Construction of 24 additional units for elderly.	Housing Authority	To be determined		x	x			
Ho-4 Prepare a homeowners handbook to include information on home ownership in a suburban setting.	Local service club	None (volunteer service)		x				
Ho-5 Assembly of basic development mapping tools	Planning & Zoning Comm., Town Engineer	To be determined	x	x	x	x	x	x
Ho-6 Adopt a housing code	Board of Selectmen, Town Meeting	No direct project cost	x					

See also other programs related to

- HOUSING: RC- 8 MG- 4
- RC- 9 MG- 5
- RC-10 MG- 7
- RC-13 MG- 9
- MG-10



HEALTH

EXISTING STATUS--SUMMARY

- REFERENCES: o Annual Town Report
 o CDAP Personal Health Survey
 o CDAP Public Health Survey
 o North Branford Directory
 o North Branford Public Health Association Brochures

North Branford is served by a part time, non-resident Director of Public Health who participates in some of the Town's health services (well child conferences, school immunization programs). He also is on call for various health emergencies. The emergencies include such problems as the declaration of epidemics, enforcement of sanitary laws in recalcitrant cases, advice in pollution problems, attendance at serious accidents, and so forth. The Director was paid \$2,400 by North Branford from the general fund in 1968-69, and \$1,500 by the Board of Education for work as a school physician.

Under the North Branford Public Health Association, the Public Health Nurses (four at present, three of which are full time) serve the community. With offices in the schools, they provide school nursing services, and care to those who are ill at home (under the direction of the patients' private physicians), and administer and assist at well child conferences.

The North Branford Public Health Association is a certified home health care agency under the Medicare program. In 1968-69, it received \$5,700 from the Town's general fund. Other costs of school nursing were met in the Board of Education's budget. In the 1968-69 fiscal year, \$12,000 from the Board of Education went to the Association.

The Town's Sanitary Inspector inspects septic systems and investigates pollution problems. In serious or large scale violations, he calls on the Director of Health to enforce the law. The Inspector is a part time employee whose total budget in 1968-69 was \$2,700.

Sanitary sewer studies are underway in North Branford. Currently all septic waste systems are constructed and maintained by individual property owners.

A CDAP Personal Health Study Committee has been trying to attract a local physician to Town. Work is continuing via letters, advertising, and personal contacts. Although there are four practicing dentists and three optometrists, there is no practicing physician for the Town's 10,500 residents.

The recommendation has been made that North Branford join with some of its neighboring towns in establishing a Public Health District. The CDAP Public Health Committee felt that a District would provide the necessary full time supervision of environmental and public health services, and contribute to a maximization of planning and proper enforcement of local standards. Upon request of the CDAP committee, the South Central Connecticut Comprehensive Health Planning Organization is continuing this work and coordinating efforts of the towns involved.

Ambulance service is provided by private concerns in neighboring towns. The Fire Department provides an emergency vehicle and handles resuscitation calls. The Town's Communications Center acts as a dispatcher in medical emergencies.

Other programs serving North Branford's health needs include the American Red Cross, Homemakers Home Help Aid Service, and the Selectmen's Advisory Council on Drugs and Alcohol. Their programs are described under the Social Services function.

The City of New Haven, 12-15 minutes away, provides a wide range of medical services to the residents of North Branford. Several of these health programs are listed in the North Branford Directory.

COMMUNITY DEVELOPMENT ACTIVITIES

In the fall of 1969, the CDAP Coordinator arranged a meeting to discuss planning and health needs for the next five to ten years. Invited to attend were representatives of the North Branford Public Health Association and citizens involved in health-related fields.

The major health need of a resident physician was readily identified. Other health considerations ranged from mental health to environmental health needs. After further study and discussion, a subsequent meeting of the committee adopted two formal motions:

1. A sub-committee be established to make a study and present recommendations for the securing of a Town physician (Personal Health Committee).
2. A sub-committee be established to consider the aspects of a "unified public health district," and when necessary, help can be obtained from the South Central Connecticut Comprehensive Health Planning Organization (Public Health Committee).

These two committees were established, and a series of regular meetings at 8:00 A.M. were held. The Personal Health Committee felt that their first step was to determine the pattern of health needs in Town and the Town's willingness to support a resident physician. To accomplish this, the committee decided on a telephone survey. Volunteers from the two Women's Clubs agreed to undertake the survey. The results (ref.: North Branford Health Survey) strongly indicated the residents' desire to have a general practitioner internist, or a pediatrician; it further indicated their willingness to travel from one community to the other to go to him. Using the results of the survey and committee work, CDAP contacted several hospitals and various medical associations to enlist their help. Follow-up work in continuing

The Public Health Committee reviewed legislation pertaining to a Public Health District. This legislation provided for the formation of such a district, as well as \$1.00 per capita matching State funds. The Committee considered the following towns as possible district mates: Branford, Guilford, Madison, and East Haven. Several combinations could make up a proper district population. Figures available from the State Health Department on individual Town expenditures were compared, with various combinations worked out. Contact was maintained with several organizations in this field, including the State Department of Health. The final recommendation of the committee was in favor of promoting a District Health Department to include North Branford (ref.: North Branford Health Report). Further assistance in the work was being sought through the South Central Connecticut Comprehensive Planning Organization.

The complete report of the Public Health Committee was made available in the Atwater Library during Protect Your Environment (PYE) month in March 1970. In addition, representatives of both committees presented and explained their reports to the public at large at the CDAP Community Forum during the PYE month.

Recently CDAP completed a North Branford Directory which lists various health services available to residents. The Directory contains both local health programs and programs available in nearby communities, including New Haven. The services are indexed by category. The Directory, in addition to bringing to the Townspeople's attention the health services offered to them, will also be used by CDAP in further contact with medical groups in order to obtain a resident physician.

P R O G R A M S C H E D U L E

CODE He

HEALTH

<u>Code Program</u>	<u>Implementation By</u>	<u>Cost Est.</u>	<u>70/71</u>	<u>71/72</u>	<u>72/73</u>	<u>73/74</u>	<u>74/75</u>	<u>75-</u>
He-1 Pursue efforts to attract a resident physician or group of physicians to work locally in the community.	Community committee	None (volunteer service)	x	x				
He-2 Establish a Public Health District.	Board of Selectmen, community committee	To be determined	x	x	x			
He-3 Continue protection of Town rivers from contamination.	Public health staff	No direct project cost	x	x	x	x	x	x

See also other programs related to
 HEALTH: RC-12 SS-1 PU-1 MG-7
 RC-13 SS-2 PU-2
 PU-3
 PU-4
 PU-5
 PU-6
 PU-8

RECREATION - CONSERVATION

EXISTING STATUS--SUMMARY

REFERENCES

- o Annual Town Report
- o Code of the Town of North Branford
 - o PP-CDAP Book
- o Conservation Plan for North Branford
- o North Branford Directory

The five member Park and Recreation Commission, appointed by the Board of Selectmen, is responsible for the general management and control of all recreational buildings, apparatus and equipment owned by the Town. The Commission supervises the development of any recreational site, and purchases the apparatus and equipment. The Recreation Director is appointed by the Commission.

The Park and Recreation Office is located in the North Branford Hall on Route #80. In addition to the full time director, there is staff assistance. The "Over-60" program is carried out in the same building. This program for the elderly consists of daily hot lunches, as well as a regular schedule of events, including special trips in and out of state.

A wide range of adult and children's programs is offered, along with special events and activities in conjunction with other groups. A complete list of the activities is noted in the North Branford Directory. Facilities used for recreation include the schools and their fields, the North Branford Hall, Memorial Field, Worthen Field, the Northford Play Area, the Administration Building, Basketball Courts, and four Little League Fields.

The North Branford Teen Lounge is open during the summer months for three nights a week. The lounge, located in the hall of the North Branford Congregational Church on Route #80, is completely self-supporting. It is operated by and for the teenagers, with the help of volunteer adults.

The seven member Conservation Commission is appointed by the Board of Selectmen. It is charged with conducting research into the current and potential use of land areas, publicly and privately owned, in order to assess the best use of such lands. The Commission may acquire land in the name of the Town for any of its purposes according to the General Statutes of Connecticut. Recently, the Commission has published "A Conservation Plan for North Branford."

The Beautification Commission, a sub-committee of the Conservation Commission, has been active in developing beautification plans for the two Town centers. Funds for the project have been acquired through private donations.

The North Branford Land Conservation Trust is a private, non-taxable organization which acquires land by gift or outright purchase and holds it in its natural state for the benefit of the general community. The trust is interested in obtaining hiking and scenic routes, as well as in clearing nature trails, providing property signs and conducting field trips.

The total area of North Branford is 17,920 acres or 28 square miles. Approximately one-third is open space land owned by the New Haven Water Company. The New Haven Trap Rock has holdings of 734.8 acres, while the Town owns 196 acres of open space, including school and school sites, Town parks, the dump, and administration buildings. Private recreation facilities or land used for recreation totals 128 acres; cemeteries total 34 acres.

COMMUNITY DEVELOPMENT ACTIVITIES

In March 1969, the CDAP Agency undertook a Town wide opinion survey of North Branford. In May, the Agency conducted a survey of the North Branford High School in the area of recreation. The two surveys strongly indicated the need for: 1. a community center; 2. more youth recreational programs; 3. development of Town swimming facilities; 4. a summer teenage "hang-out" and 5. more public dances. Discussions with numerous Town officials and boards further emphasized the needs.

With summer approaching, provision of a teen lounge and summer dances were the most pressing needs. Following the high school survey, St. Augustine's Church sponsored a series of dances throughout the summer. The spark for action on the teen lounge was provided by a Northford resident who suggested the use of an old barn on the Town-owned Augur property. The CDAP office assisted in the investigation and contacted various people, but the idea was abandoned because the barn had termites. A series of meetings were then held under the direction of the Northford resident, coordinated through the CDAP office. As a result, a teen lounge ("Yellow Subterrain") came into existence at the North Branford Congregational Church. It provided the needed summer hang-out, and at the same time was completely self-supporting. CDAP's role in the project was that of coordination.

CDAP initiated action on a Town swimming area by approaching the Branford-North Branford Jaycees and requesting their aid in the development of methods to achieve this goal. Working directly with local residents, CDAP coordinated a study committee composed of representatives from Conservation, Recreation, and numerous citizens. Upon completion of engineering studies by residents, and assuming positive findings, a large scale community effort will be needed to carry through the project.

A safer access route to the Northford playground has been suggested by both the Conservation and Recreation Commissions. Two alternate routes are being considered :

safety access along Middletown Avenue and a scenic walkway along the Farm River. The CDAP office is assisting in initial studies through research on ownership of properties and alternate methods of achieving the goals.

In the summer of 1969, CDAP made arrangements with the YMCA and the towns of Madison, Guilford, Branford, and East Haven for a series of joint meetings. Stemming from the early summer sessions, a YMCA Father and Son Indian Guide Program and a weekly swimming program has developed in North Branford. Other YMCA programs are developing.

Water Company property comprises one third of North Branford's total land area. Residents have indicated a desire to arrange the use of Water Company land for recreational purposes. At the direct suggestion of the Recreation Director, the CDAP office arranged a joint meeting with the Water Company and local officials. A proposal for the use of the property was made, and is currently under extensive consideration by the Water Company.

Connecticut tax assessment legislation provides for special open space assessments. The process involves several administrative matters and direct liaison among various boards. The CDAP office brought together representation from Assessors, Planning, Conservation and Planning Consultants, who started work on the process of local assessments.

An active concern for the protection of North Branford's streams has developed and pollution control is a major interest of the Townspeople and the boards involved. The CDAP office has assisted in the work and in the educational process through two major methods: 1. Sponsoring the Community Forum in March 1970 on Housing, Economic Development, Health, Recreation and Conservation; 2. Assisting in the coordination of North Branford's Protect Your Environment (PYE) month.

RECREATION - CONSERVATION

CODE RC

Code Program	Implementation By	Cost Est.	70/71	71/72	72/73	73/74	74/75	75-
RC-1 Provision of a permanent "teen lounge" for the youth of North Branford. (Program Initiated)	Community committee	None (volunteer services)	x	x				
RC-2 Study of alternate means of providing a swimming facility.	Community committee, local service club(s)	None (volunteer services)	x					
RC-3 Provision of a swimming facility.	To be determined	To be determined		x	x			
RC-4 Provision of safe pedestrian access walks to the Northford Recreational Park.	Board of Selectmen	To be determined		x				
RC-5 Expand youth and family oriented programs. (Program Initiated)	YMCA, North Branford Steering Committee	Private (YMCA & participants)						
RC-6 Development of the Town-owned Auger property for picnicking, camping and other activities.	Board of Selectmen, Park & Rec. Comm., Conservation Comm.	To be determined		x	x			
RC-7 Continue study of recreational use of New Haven Water Company open space.	New Haven Water Co., Park & Rec. Comm., Planning & Zoning Comm.	No direct project cost		x				
RC-8 Adoption of formal procedures for designation of properties eligible for open space assessments. (Program Initiated)	Board of Assessors, Planning & Zoning Commission, Conservation Comm.	No direct project cost		x				
RC-9 Further development of existing neighborhood playground sites.	Board of Selectmen with other boards	To be determined		x	x	x	x	x

RECREATION - CONSERVATION contin.

CODE RC

<u>Code Program</u>	<u>Implementation By</u>	<u>Cost Est.</u>	70/71	71/72	72/73	73/74	74/75	75-
RC-10 Reservation and/or acquisition of land for additional neighborhood playgrounds in developing neighborhoods.	Planning & Zoning Comm.	No direct project cost	x	x	x	x	x	x
RC-11 Explore additional use of public school plant for summer recreation programs.	Board of Education, Park & Rec. Commission, staff	No direct project cost	x					
RC-12 Implementation of "Conservation Plan for North Branford"-development of Farm River conservation program.	Conservation Comm., Planning & Zoning Comm. and others	To be determined	x	x	x	x	x	x
RC-13 Implementation of "Conservation Plan for North Branford" - site preservation and/or acquisition.	Conservation Comm., Planning & Zoning Comm. and others	To be determined	x	x	x	x	x	x
RC-13a Lake front of Cedar Lake, 30 Ac.								
RC-13b Wooded area, 4.8 acres adjacent to Auger Property.								
RC-13c Valley Road-Branford Road, 76.9 Ac.								
RC-13d Town Administration Bldg Site.								
RC-13e Forest Road-Auger Road, 20 Ac.								
RC-13f Maltby's saw mill.								
RC-13g Todd's paper mill.								
RC-13h Indian Rock.								
RC-13i Page's Pond.								
RC-13j Sea Hill site, 29 Ac.								
RC-13k Brush Shop pond.								
RC-13l Waterfall Acres site.								
RC-13m Jones' brownstone quarry.								
RC-13n Doody's Cross, 40 Ac.								
RC-13o Lane's Pond Road area.								

See also other programs related to RECREATION - CONSERVATION: Ed-4 Ho-1 He-3 TC-2 Cu-2 MG-5 Ho-2

SOCIAL SERVICES

EXISTING STATUS--SUMMARY

REFERENCES

- o Annual Town Report
- o Selectmen's Advisory Council on Drugs and Alcohol

- o North Branford Directory
- o N.B.P.H.A. Pamphlets
- o North Branford Health Survey

The suburban nature of North Branford, in addition to its relatively small population (10,500), limits the Town's social problems in comparison to those of larger cities. There are many services which are provided, however, and as the Town grows, new ones will be required. The nature of the existing services is inter-connected with the health, recreation, education, inter-personal communication and housing facilities and programs of North Branford.

The First Selectman's office is responsible for the administration of Town welfare cases which are handled primarily through his secretary. The number of cases is limited; total Town expenses in the fiscal year 1968-69 were \$3,718.50. Employment within the Town is sometimes arranged for those affected by temporary unemployment.

The Federal Food Stamp Program, operating in North Branford since 1967, has a representative in Town each Friday afternoon. The program is available not only in welfare situations, but may be used also on a temporary basis during a brief time of financial need.

The six churches in Town provide facilities for several organizations involved in social activities. Dances, scouts, club meetings, the teen lounge and several other programs make use of these facilities.

The North Branford Hall (formerly the Town Hall) on Route #80 houses the Park and Recreation offices, as well as providing the facilities for the daily hot lunches of the "Over 60" Club. Activities for the program, as well as several other recreation programs are held here. The Hall is rented out by the Town for social gatherings, dances and weddings.

The Salvation Army has a local unit designed to assist in meeting emergency and supplementary needs of individuals and families. A reorganized Welcome Wagon greets new residents. A Homemakers Home Help Aid Service provides help in emergencies by assisting in light housekeeping, shopping and care of young children so that a father can work if the mother is ill.

The American Red Cross operates a Bloodmobile Program in North Branford four times a year; visits are the fourth Tuesday in July, October, January, and April. In addition, the Red Cross provides welfare services for members of the armed services and their families, training in first aid water safety, and training in the care of babies, the aged and the injured. The North Branford Public Health Nursing Association provides health and social services in the community. Details of this work are noted under the Health component.

The Selectmen's Advisory Council on Drugs and Alcohol, recently appointed, advises the Selectmen on local problems, as well as in work to insure the broadest viable program for the prevention of drug and alcohol abuse in Town.

A CDAP Health Committee is active in trying to attract a local physician to North Branford. Currently, there is no practicing physician within the Town, although medical facilities are available in nearby communities and in New Haven.

COMMUNITY DEVELOPMENT ACTIVITIES

Since 1969, three district programs have been initiated which have added to the social services in North Branford: the Selectmen's Advisory Council on Drugs and Alcohol, the North Branford Teen Lounge, and the North Branford Welcome Wagon.

The Selectmen's Advisory Council on Drugs and Alcohol invited CDAP to join the Council and to assist in the task of combatting the local problem. In addition to providing the service of a full time office staff to the Council (letters, minutes, correspondence, contacts), CDAP has tried to help it in adding to its knowledge of the activities and the inter-relationships within the community.

The Council has prepared its interim report on the local drug situation in Town; the report emphasizes not only the complexity of the problem facing society today, but also the difficulty in pinning down definite examples of the extent of the situation. The Council has been in direct contact with every segment of the community, including educators, counselors, teenagers, police, Daytop officials, and several others. The Council initiated some action programs, library reference shelves, public awareness, etc. In addition, the Board of Selectmen is advised on the current situation. It is realized that an effective drug program will require a cooperative effort from parents, educators, police and the teenagers themselves. It is further understood that there is no single solution to the problem.

The role of CDAP in the development of the Teen Lounge is outlined in the Recreation-Conservation description. It must be emphasized that the lounge has provided a much needed social service to the teenagers of North Branford at a time when it is most necessary--during the summer months. The lounge is continuing on a regular basis, and has become a focal point for many teens during the summer evenings. Not infrequently the lounge is referred to in discussions with teenagers.

A Welcome Wagon Program has been started again in North Branford and is involved in welcoming new residents. The CDAP office has provided Town background information to the hostess, as well as supplying copies of the North Branford Directory for distribution to new residents.

The CDAP office, coordinating the services of volunteers from the Northford Women's Club, the library director, Economic Development Commission, and the Industrial Coordinator, completed the North Branford Directory. This booklet contains a complete list of social services both within the Town and in nearby communities, including New Haven. It is the first complete summary of these services for North Branford.

A CDAP Health Committee composed of local residents, undertook a survey of the Town's willingness to support a resident physician. The results were very favorable and the committee has contacted each of the hospitals in the area, as well as various medical associations. A more detailed discussion of the work is noted in the Health function.

SOCIAL SERVICES

Code Program	Implementation By	Cost Est.	70/71	71/72	72/73	73/74	74/75	75-
SS-1 Employ a social worker to work in the areas of family case work, welfare follow-up, drug abuse and special problems of teenagers and elderly.	Board of Selectmen, with aid of advisory committee	\$10,000 to \$15,000 annually plus \$5,000 for equip., supplies & expenses	x	x				
SS-2 Further publicize the Food Stamp Plan (See also IC-1)	Welfare Director	None	x					
SS-3 Study need for day care centers.	Community committee appointed by Selectmen	None (volunteer service)	x	x				

See also other programs related to SOCIAL SERVICES: TC-3

ECONOMIC DEVELOPMENT

EXISTING STATUS--SUMMARY

REFERENCES

- o Annual Town Report
- o Economic Development Survey
- o "Economic Profiles"--Hartford National Bank
- o North Branford Directory
- o PP-CDAP Book
- o A Program for Development Code Administration
- o A Program for Economic Development
- o Report of the Sewer Study Commission

North Branford is a growing suburban residential community with expanding commercial and industrial resources and some agriculture. A majority of the work force is employed in surrounding towns and in the New Haven area.

Retail activity in North Branford has increased from \$2.7 million in 1959 to \$9.1 million in 1968. Most of the activity is located in the two Town centers and along Route #80. The growing residential population, plus the commuters on Routes #80, 17, and 22, transportation corridors through the Town, provide a potential market for the support of office and retail services. There are eleven manufacturing firms in Town, whose products range from chemicals to machines. The home office of the Community Banking Company is in North Branford; its branches are located in Durham, East Haven, and Guilford. The Branford Savings Bank will open a branch in Town during 1970.

The New Haven Trap Rock Company, an affiliate of Ashland Oil and Refining Company, and the New Haven Water Company are the largest firms in North Branford. Together, they comprise over 6,560 acres, approximately one-third of the Town's total land area. The Trap Rock Company operates a quarry of more than 78 acres, in addition to manufacturing black top bituminous concrete and Blue Diamond. The Water Company land contains Lake Gaillard, one of the largest public water supply reservoirs in the area (17 billion gallons); this provides water for New Haven and the surrounding communities.

The bulk of commercial activity is in the southern portion of Town, where city water, gas and electricity are readily available. This area offers easy access to the Connecticut Turnpike (I-95) via State Highways #139 and 22.

The ten member Economic Development Commission, appointed by the Board of Selectmen, works with the Town's part time Industrial Coordinator and the First Selectman in development activities. Promotional activities include publishing brochures and Town maps, newspaper advertising, and the financing of a Town directory.

There is provision for a full time administrator to the Planning and Zoning Commission. The administrator, in addition to planning and zoning services, will assist in economic development. The Commission is up-dating the Town's Plan of Development in conjunction with Bryan and Panico, Planning Consultants from Fairfield, Connecticut. This work is financed by the CDAP Agency.

North Branford operates under the State Building Code and since July 1, 1970, has had a full time building department. The department also contains part time plumbing, electrical, and sanitary inspectors.

Recent Town Meeting action enables the Economic Development Commission to study the possible application of Public Act 760, which can provide State financial assistance in the development of industrial parks.

The Selectmen's Sewer Study Commission has recommended action on the development of sanitary sewers in North Branford, emphasizing the need for sewers to encourage industrial development.

A revaluation of the Town was completed in 1969 by Whipple, Magare, Darcy, Inc. of Andover, Massachusetts. The mill rate is 44, with an assessment ratio of 65%.

COMMUNITY DEVELOPMENT ACTIVITIES

In 1969-70, the CDAP Agency, together with the Planning Commission and the Economic Development Commission, undertook two surveys. The first was a Town wide survey of the residents and the second was a promotional survey of the business firms in Town. The results of these surveys emphasized the need to increase the industrial tax base, provide better communication among Town boards responsible for economic development, encourage a realistic approval of industrial development based on overall planning, and promote land protection through code enforcement. The surveys provided direction for the Agency's involvement in economic development.

In the summer of 1969, through coordination efforts of CDAP, a meeting was held with the officials involved in the administration of development codes. This was the first in a series, culminating in several recommendations. Included in them was the combination of the Planning and Zoning Commissions with the hiring of a full time administrator for the new board. Also recommended was the enlargement of the building department to a full time department. These recommendations were presented to the Board of Finance and subsequently adopted in the Annual Town Budget.

The CDAP Agency has acquired for the use of the Town, up-to-date detailed maps of Land Use, Soil Characteristics, Soil Pollution, Public Utilities, Highway and Traffic Accident counts and all available data on North Branford from the 1960 Census and the 1967 Pre-Census. This information, located in the CDAP office, is available and has been used by CDAP in conjunction with the Industrial Coordinator.

In February 1970, at the request of the Economic Development Commission, the CDAP Coordinator prepared a series of maps and presented the overall economic picture of the Town at a seminar in New Haven. The maps illustrated the Town's housing distribution, highway networks, location of utilities, commercial centers, industrial sites, public buildings and open space areas. The seminar, sponsored by the New Haven Chamber of Commerce and the First New Haven National Bank, was attended by several real estate agents, industrial people, and developers.

In March 1970, CDAP sponsored a Community Forum at which economic development in North Branford was discussed. A panel, composed of representatives of various boards, reviewed policy and programs with the public at large.

The Town's Plan of Development, adopted in 1961, is now being up-dated by the new Planning and Zoning Commission. CDAP is providing the total financial assistance for the up-dating, as well as maintaining coordination between CDAP and the Plan of Development.

The North Branford Directory, containing information on the many activities both within the town and in near-by communities, will be used in industrial promotion. The directory, sponsored by the CDAP Agency, is being financed by the Economic Development Commission and the Industrial Coordinator. An up-to-date road map is included with the directory.

ECONOMIC DEVELOPMENT

CODE ED

<u>Code Program</u>	<u>Implementation By</u>	<u>Cost Est.</u>	<u>70/71</u>	<u>71/72</u>	<u>72/73</u>	<u>73/74</u>	<u>74/75</u>	<u>75-</u>
ED-1 Coordinate the work of the boards responsible for orderly economic development, including provision for interrelated permits, records and inspectors.	Development codes committee, Planning Administrator	No direct project cost	x	x				
ED-2 Develop a checklist of necessary steps from initial economic development project inquiry to final building approval.	Building Dept., Planning Admin., Development codes committee	No direct project cost	x	x				
ED-3 Prepare industrial site catalogs, property data and site development schemes to assist promotion program.	Planning Administrator	No direct project cost	x	x				
ED-4 Update the "Town Monograph" for publication by Connecticut Development Commission and for public distribution.	Planning Administrator	No direct project cost	x					
ED-5 Conduct an active and continuing industrial and business site promotion program.	Economic Development Commission	To be determined	x	x	x	x	x	x
See also other programs related to ECONOMIC DEVELOPMENT:								
Ed-10	PU-1	TR-4	Cu-5	IC-3				MG-4
Ed-11	PU-2			IC-4				MG-5
	PU-3							MG-6
	PU-4							MG-7
	PU-5							MG-9
	PU-6							MG-10



PUBLIC UTILITIES AND SERVICES

EXISTING STATUS--SUMMARY

- REFERENCES:
- o CDAP Master Utility Map
 - o PP-CDAP Book
 - o Refuse Disposal Ordinance--1969
 - o Refuse Study Committee Report--1967
 - o Reports of the Sewer Study Committees--1964 and 1969

The New Haven Water Company presently owns approximately one-third of the land area in North Branford. This area includes Lake Gaillard, the principal reservoir for the New Haven area. Public water supply in North Branford is available to about one-third of the total number of households. The remaining households are primarily on a private well system. Most of the public water distribution is in the North Branford community, whereas Northford only has water lines for a short distance along Route 22, extending from North Haven.

All homes and businesses are dependent on private septic systems for sewage disposal. A \$1,500 appropriation has been made to conduct a sewer feasibility study, and the firm of Seelye, Stevenson, Value and Knecht, Consulting Engineers, has been hired to assist in applying for grants. Since North Branford is landlocked, a sanitary sewer program will require cooperation agreements with adjoining towns. The initial report of the firm estimates \$11 million will be required for sewer development.

The Town operates with a Sanitary Land Fill method for its dump. The 1969 Ordinance of Refuse Disposal for the Town controls the dumping of waste materials, prohibits the burning of such waste material, and regulates the dumping of waste material from septic tanks and cesspools. A new access road is currently being constructed to replace the existing one. Refuse collection throughout the Town is on a private basis.

The Southern New England Telephone Company provides telephone service throughout the area. North Branford-Northford exchanges are included within the Branford listings, with toll-free calls within the greater New Haven area.

Electric service is provided by three different companies: the Wallingford Borough Electric Company, the United Illuminating Company, and the Connecticut Light and Power Company. Borough Electric serves the Northford area. United Illuminating serves almost all of North Branford, with Connecticut Light and Power supplying electricity to a very limited number of houses along the Branford-Guilford line. The Connecticut Light and Power Company maintains a 320 foot north-south right-of-way along the Town's western border.

The Southern Connecticut Gas Company services North Branford along Route #80 up to the Giant Oaks Shopping Center. The Algonquin Gas Company has an east-west right-of-way in the southern portion of Town.

COMMUNITY DEVELOPMENT ACTIVITIES

Up to 1970, North Branford had separate Planning and Zoning Commissions, with no staff person to prepare for meetings, arrange maps, or perform any of the innumerable tasks required of the Commissions. When the CDAP program was initiated in the fall of 1968, one of the major problems was the need for standard maps on the Town. In addition, the few maps which were available were located in various offices and homes. Each board had its own maps for reference.

Consequently, the CDAP office initiated a program to bring together the existing maps, update them, and establish a uniform scale. When particular types of maps were not available, the CDAP office worked in obtaining them. As a result, uniform maps of 800 scale were produced and placed on file in the CDAP office. The maps include:

- Existing land usage
- Housing distribution
- Industrial and business areas
- Open space locations--public and private
- Public Buildings
- State highways
- Utility distribution--water, gas, electric

All the utilities were plotted on one master map of the 800 scale. The series of maps, in addition to use by Town boards and agencies, have been referred to by various firms, engineers, and other interested parties.

In September 1969, the Sewer Study Commission Committee issued its report on the status of sewage disposal and pollution problems in North Branford. The Committee was composed of residents involved in sanitation control, engineering, economic development, CDAP and law. Their report concluded that:

1. Resident housing development in the Town of North Branford continues to grow, and a much more rapid growth can reasonably be anticipated in the future;
2. Critical sewage disposal and pollution problems exist throughout the Town of North Branford;
3. The sewage disposal and pollution problem can only become worse;
4. Sewers will greatly eliminate water pollution problems;
5. Sewers are needed to facilitate economic and industrial development which in turn provide for job opportunities and additional tax revenue for public services;
6. A decision on a sewer program is vital at this time because of rising costs of construction and the increase in competition for available federal funds;

The report highly recommended that a professional engineering firm be engaged to make a detailed sanitary sewer feasibility study. Bases on this report and on previous studies, the Selectman requested \$1,500 to initiate action.

PUBLIC UTILITIES AND SERVICES

CODE PU

Code Program	Implementation By	Cost Est.	70/71	71/72	72/73	73/74	74/75	75-
PU-1 Completion of a sanitary sewer feasibility study.	Board of Selectmen	\$8,000	x	x				
PU-2 Establish a Sewer Authority.	Board of Selectmen, Town Meeting.	No direct project cost	x					
PU-3 Completion of cooperation agreements with neighboring municipalities for sewage treatment.	Sewer Authority, Town Meeting	No direct project cost	x	x	x			
PU-4 Design and contract plans for portions of sanitary sewer system.	Sewer Authority	To be determined	x	x	x	x	x	x
PU-5 Construct initial phase of sewer system.	Sewer Authority	To be determined			x	x	x	x
PU-6 Prepare a plan and program for basic water supply systems for unsewered and future development areas.	New Haven Water Co., Wallingford Water Co., Town Engineer	None (private)		x				
PU-7 Complete a master utility system inventory.	Town Engineer	No direct project cost		x	x	x	x	x
PU-8 Prepare a storm drainage system plan and program. (See TC-1)	Selectmen, Town Engineer	Included in PU-1		x	x			
See also other programs related to PUBLIC UTILITIES AND SERVICES:								
	He-3							
	RC-12							
	ED-5							
	MG-3							
	MG-4							
	MG-7							



PUBLIC SAFETY

EXISTING STATUS--SUMMARY

- REFERENCES: o Annual Town Report
o North Branford Directory
o PP-CDAP Book

On July 1, 1970, North Branford established its first full time police department. Previously, the Town had been operating under a constabulary form of protection. The Police Department, located in the basement of the Administration Building, consists of eight policemen with provision for a full time chief. The Department was organized by and is responsible to a five member elected Board of Police Commissioners.

The Volunteer Fire Department maintains and operates three fire stations:

<u>Company</u>	<u>Location</u>	<u>Established</u>
1	Junction Route #80 and 139	1938
2	Junction Route #17 and 22	1944
3	Route 17, Northford	1964

The fire companies own their buildings and land. The Town pays a small rental fee to the fire companies, which approximately equals the cost of maintaining the buildings, exclusive of capital costs. The Town provides all apparatus and equipment other than equipment related to the buildings.

There is a six member Fire Commission which is elected and is sworn in under State Law. The Chief is appointed by the Fire Commission, which appoints the other officers, as well as the Fire Marshall, and the Assistant Fire Marshall. The Fire Marshall is the only paid man in the system.

Fire hydrants are limited due to the extent of the public water supply in Town (Ref.: Public Utilities). In addition to the hydrants, for which there is a monthly charge by the Water Company, the Department maintains fire

ponds in a number of locations through agreement with private property owners. These limitations on water distribution place tankers in a very important position. Ladder trucks are available from surrounding towns if necessary.

Under a local director, Civil Defense is maintained in North Branford in two primary places: 1. a Civil Defense headquarters in an old fire house leased from Company 2 in Northford, and 2. maintenance by the State Health Department of a Package District Hospital (PDH) of 200 beds at the William Douglas School in Northford. Equipment includes blood type apparatus, bottled gas, and a stand-by electric generator.

Ambulance service is provided by private concerns in North Haven. Ambulances can arrive at either of the Town centers within eight to ten minutes of receiving a call. An emergency vehicle with a resuscitator is maintained by the Fire Department.

The Town's Communications Center, located in the Administration Building, consists of a switchboard, which handles all calls to Town offices, schools, fire radio, police and Town highway department radio, and the burglar-fire alarm panel. There is a dispatcher-switchboard operator on duty 24 hours a day, seven days a week, including holidays.

The total expenditure for public safety in fiscal 1967-68 was 3.7% of the general fund expenditure. This figure is expected to rise with the establishment of the new police department.

COMMUNITY DEVELOPMENT ACTIVITIES

In the 1969 Town wide survey, the Fire Department received the highest rating of any Town service. Although the Police Department did not receive as high a rating, several comments indicated that despite the excellence of the constabulary force, it was not of sufficient size to receive an excellent rating.

In 1969, Town Meeting action authorized the creation of a full time Police Department. A Board of Police Commissioners elected to establish the Department and have it ready for operation as of July 1, 1970. The new Police Department, including funds for the service of constables, was authorized a total of \$105,000 at the annual Town Budget Meeting.

CDAP met with the Board of Fire Commissioners to request information regarding their outlook for the future development in the North Branford Fire Department. Several areas of fire protection were discussed, including continuation of the voluntary form of fire protection, new equipment purchases, upkeep of buildings and equipment, and other related items.

Increases in public safety reflect the growth of the Town since 1958. The Connecticut Public Expenditures Council (CPEC) conducted a financial analysis prepared for the CDAP Agency which lists the increases for public safety since that time.

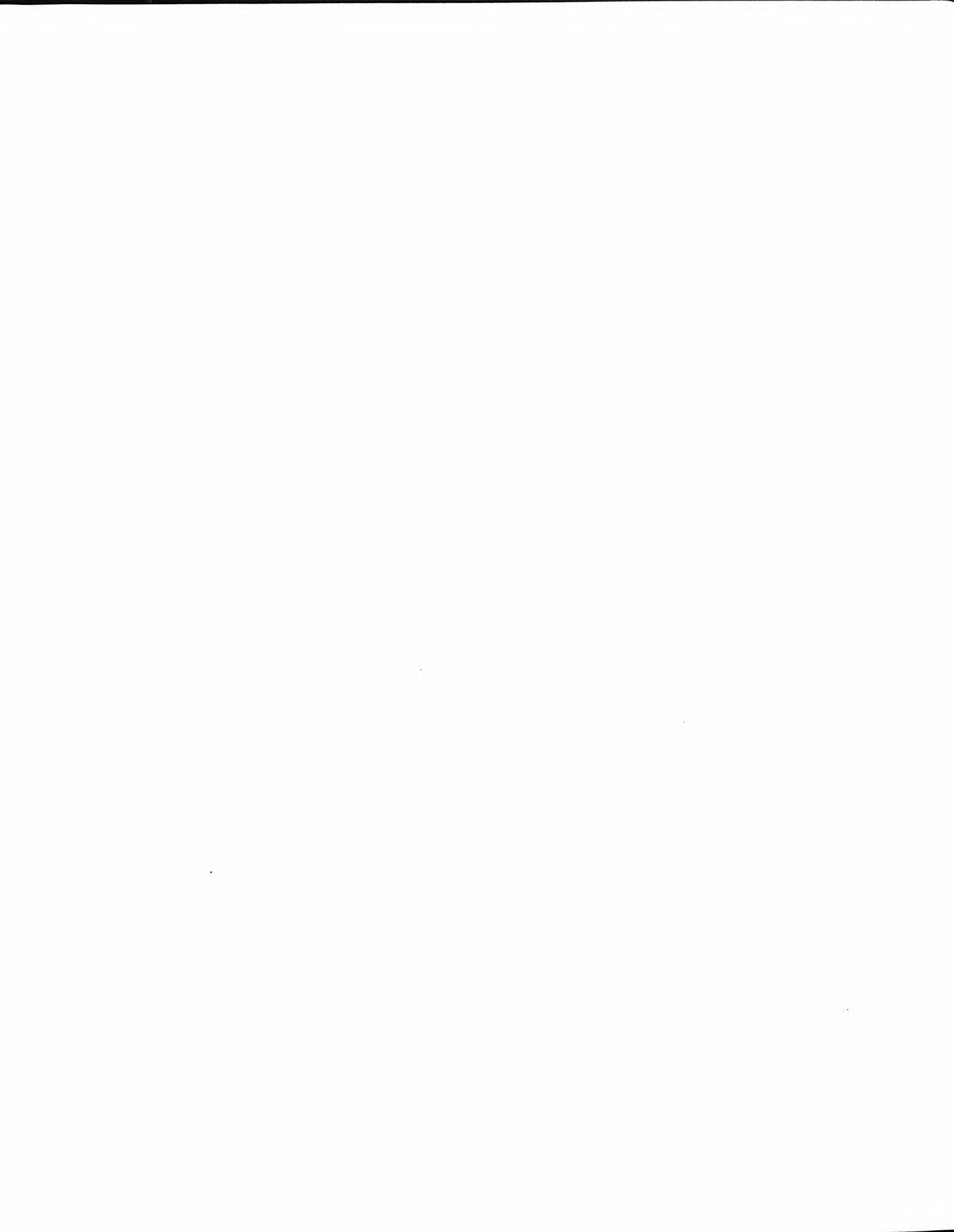
	1958		1968		Percent Increase
	<u>Protection</u>	<u>Expenditures</u>	<u>Expenditures</u>	<u>Per Capita Expenditures</u>	
Police	\$ 9,023		\$44,265	4.26	390.6
Fire	\$30,447		\$33,825	3.25	11.1

These police protection figures do not reflect the change-over to the full time police department and its large budget increases.

PUBLIC SAFETY

<u>Code Program</u>	<u>Implementation By</u>	<u>Cost Est.</u>	70/71	71/72	72/73	73/74	74/75	75-
PS-1 Town purchase of a 750 gal. pumper for assignment to Company No. 1.	Board of Fire Commissioners	\$30,000		x				
PS-2 Purchase a brush truck.	Board of Fire Commissioners	\$18,000						x
PS-3 Establish a full time police department (Program Initiated).	Police Commission	Authorized			x			
PS-4 Update the police protection manual.	Police Commission	No direct project cost			x			
PS-5 Increase distribution of information on available emergency services (Police, Fire, Ambulance, Civil Defense).	Fire Department, Police Department, local service club(s)	None (volunteer service)						x

See also other programs related to
 PUBLIC SAFETY: Ho-6 He-1 RC-4
 He-2 TC-1 IC-1 MG-11
 TC-3



TRANSPORTATION -- CIRCULATION

EXISTING STATUS--SUMMARY

- REFERENCES: o Compilation and Analysis of North Branford Governmental Finances--CPEC
o Industrial Development Reference Manual for South Central Connecticut
o PP-CDAP Book

North Branford, located ten miles east of New Haven, is situated approximately half way between the New York State line and the Rhode Island State line. New York can be reached in two hours by car, and Boston is 2 1/2 hours distant. Hartford is 45 minutes away.

In addition to 58 miles of Town roads, there are several State highways, which include Routes #17, 22, 80, 139, 150, and 740. They are maintained by the State either through actual work or by reimbursement for work done by the Town.

The Connecticut Turnpike, Interstate 95, passes just south of North Branford. Entrance and exit ramps are within minutes of the Town line. Interstate 91 is accessible to the west of North Branford.

Route #80, passing through the southern section of North Branford, is one of the two major roads providing access to New Haven from the east; the Connecticut Turnpike is the other route. There is heavy traffic on these two roads during rush hours.

Route #22 is the only standard highway connecting the community of North Branford with the community of Northford. A secondary route, Totoket Road, is hilly and narrow with dangerous driving conditions during the winter months.

North Branford operates under its own road ordinances adopted in 1960; these are currently under review.

The nearest commercial airport is Tweed New Haven, ten miles from the Town. Limited jet service is available. Both Bridgeport and Bradley Field, with larger facilities, are within an hour's driving time.

The Branford Steam Railroad connects the New Haven Trap Rock Company with its dock in Pine Orchard. The railroad, operating under Public Utility Commission regulations, ties in with the Penn Central Railroad in Branford. It is possible for commercial establishments to obtain a siding from the railroad for purposes of loading and unloading.

North Branford is definitely an automobile-oriented community. A 1965 survey indicated that 91% of the labor force traveled by car to work. There are no sidewalks in Town and bus service is limited. The North Branford Coach Service maintains a regular schedule six days a week between New Haven and North Branford; it travels along Route #80. There is no inter-community public transportation. On Sundays and holidays, the bus line is not in service.

The Town Highway Department operates out of the new Town garage located in the geographical center of the Town. The Department maintains its own fleet of trucks, including service and snow removal equipment. The First Selectman is the administrator of the Department. Total expenditures in the fiscal year 1967-68 were \$175,830, which was seven percent of the general fund expenditures.

COMMUNITY DEVELOPMENT ACTIVITIES

Before the CDAP program started in North Branford, there was no paid planning staff. With the initiation of the Program in 1968, work began on the collection and standardization of road maps. This work included identification of local and state roads, their relationships to housing, commercial and industrial areas.

These maps are on file and available in the new Building and Planning Departments. In addition to being available to all Town departments, they were used by CDAP to present the economic picture of North Branford at an industrial seminar sponsored by the Greater New Haven Chamber of Commerce and the First New Haven National Bank. Other data collected rates the average daily traffic volume on State Highways in Town Between 1967 and 1969.

North Branford's new Plan of Development includes discussion and review of major and secondary routes, traffic patterns, and short and long range highway considerations. This Plan, being developed by the Planning and Zoning Commission in conjunction with Bryan and Panico, Planning Consultants, is financed by the CDAP program.

The Connecticut Public Expenditures Council's (CPEC) financial analysis prepared for the CDAP Agency noted the following expenditures for Public Works.

	<u>1958</u>	<u>Per Capita</u>	<u>1968</u>	<u>Per Capita</u>	<u>Percent</u>
	<u>Expenditures</u>	<u>Expenditures</u>	<u>Expenditures</u>	<u>Expenditures</u>	<u>Increase</u>
Highway and Administration	\$73,214	22.2	\$175,830	16.9	140.2

TRANSPORTATION - CIRCULATION

CODE TC

Code Program	Implementation By	Cost Est.	70/71	71/72	72/73	73/74	74/75	75-
TC-1 Complete a road and drainage evaluation and develop a schedule of road reconstruction, resurfacing and repair including drainage facilities. (See also PU-1)	Selectmen, Town Engineer	\$20,000		x				
TC-2 Establish a study committee to analyze cost of a sidewalk program in relation to school bus transportation.	Selectmen, Board of Education	none (volunteer service)						x
TC-3 Provide adequate transportation for the elderly and the home-bound to needed services. (See also SS-1)	Town social worker and private agencies and individuals	none (volunteer service)						x
TC-4 Complete the planning and preliminary design of the North Branford By-Pass from Conn. Route #139 to #22 and #80.	Selectmen, Town Engineer, Planning & Zoning	\$ 3,500						x
TC-5 Relocation of Conn. Route #22 in Northford.	Conn. Dept. of Trans.	\$800,000						x
TC-6 Realign and relocate Conn. #150 from Conn. Route #22 relocation north to Town Line.	Conn. Dept. of Trans.	\$1,200,000						x
TC-7 Reconstruction of Totoket Road (Conn. Route #740) from Conn. Route #80 south to Town Line.	Conn. Dept. of Trans.	\$ 750,000						x
TC-8 Reconstruction of Sea Hill Road from Conn. Route #80 to Edgewood Drive.	Selectmen, Town Engineer	\$ 270,000						x

PROGRAM SCHEDULE

TRANSPORTATION - CIRCULATION contin.

CODE TC

<u>Code Program</u>	<u>Implementation By</u>	<u>Cost Est.</u>	70/71	71/72	72/73	73/74	74/75	75-
TC-9 Reconstruction of West Pond Road from Conn. Route #80 to Town Line.	Selectmen, Town Engineer	\$140,000				x	x	x
TC-10 Planning and design for reconstruction of Village Street from Conn. Route #22 to #17.	Selectmen, Town Engineer	\$ 11,500				x		
TC-11 Planning and design for reconstruction of Village Street from Conn. Route #22 north to Conn. Route #150.	Selectmen, Town Engineer	\$ 10,500					x	
TC-12 Planning and design for reconstruction of Totoket Road from Conn. Route #80 north to Mill Road.	Selectmen, Town Engineer	\$ 11,500						x
TC-13 Planning study for upgrading Conn. Route #80 through North Branford.	Conn. Dept. of Trans.	To be determined		x			x	

See also other programs related to TRANSPORTATION-CIRCULATION: RC-4 Cu-5 MG-3 MG-7

CULTURE

EXISTING STATUS--SUMMARY

- REFERENCES:
- o Annual Town Report
 - o Beautification Plans
 - o North Branford Directory
 - o PP-CDAP Book

North Branford has many fine examples of 17th and 18th century architecture which serve to maintain a sense of continuity and tradition in the Town. Presently, a five member Historical District Study Commission is considering areas to be set aside as permanent Historical Districts, subject to Town meeting action. Their report will be based on the historical significance of buildings, structures, features, places or surroundings that could be included in an Historical District.

The Historical Society strives to preserve and collect articles of public interest and participation. The society has regularly provided slide lectures in the high school, maintained the 1875 Little Red Schoolhouse in Northford, photographed more than 140 buildings pre-dating 1850, collected definite historical information, and, in conjunction with the Exchange Club, financed a collection of tin ware made in Town during the 19th century.

In 1747, the residents of Northford wished to have their own church. The original church in North Branford center was formed in 1729. This dichotomy prevails today, with the communities of North Branford and Northford each maintaining their own Congregational, Episcopal, and Roman Catholic Churches.

The Atwater Memorial Library and the Edward Smith Library in Northford are the responsibility of the nine member Library Board, which hires a full time library director, working from the Atwater Library, North Branford. The library is supported by Town funds and a trust fund. In 1969, the

Library Associates were formed to help increase the services of the library as an educational and cultural center for the Town, as well as to bring the financial needs of the library to the citizens' attention. Their first-year projects included Protect Your Environment month and art shows.

The Board of Education has a variety of programs offered to the students, while many student-sponsored concerts and programs are open to the public. Through the ACES program, many cultural experiences are provided. In addition, the Recreation Department offers theater workshops for the high school students. The Board of Education has under consideration a 1,200 seat auditorium which could expand cultural activities in North Branford.

The North Branford Land Trust is a private, non-profit, non-taxable organization which preserves land by holding it in its natural state. The Beautification Committee, a sub-committee of the Conservation Commission, had its Beautification Plan accepted by the Planning Commission in 1968. The Plan included recommendations for underground utilities, commercial sign uniformity, systematic tree planting and provision for safe vehicular and pedestrian circulation.

The Town's two Garden Clubs and the two Women's Clubs have all been active in promoting civic beauty, community services, and cultural and educational advancement.

New Haven, less than twelve minutes away, offers extensive cultural activities through its theaters, museums and galleries, art shows, concerts and schools.

COMMUNITY DEVELOPMENT ACTIVITIES

March 1970 was officially declared by the Board of Selectmen as Protect Your Environment (PYE) month. Activities were promoted and carried on throughout the month, thus making the public more aware of North Branford's valuable assets and the need for their protection.

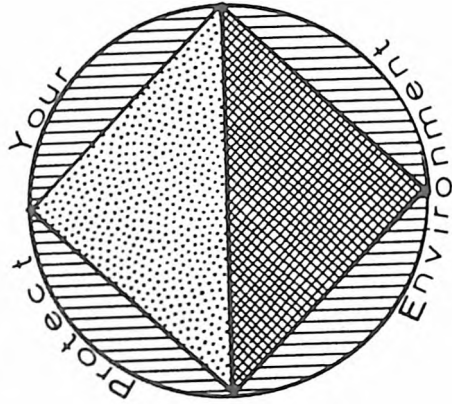
Three major events were held, as well as a continuous exhibit maintained in the Atwater Library. The project required many months of preparation and cooperation by many groups, including the Library Associates, Land Trust, and CDAP. Each of the groups, while concentrating on their individual program, worked together to promote the month's events. More than 500 people attended the public programs, while many more took advantage of the library exhibits.

The extremely popular PYE lapel button (illustrated here) provided a visible symbol of the Town's stress on environmental protection and education. The button's colors of blue, green and yellow signified clean water, open space, sunshine, and clear air. Requests for several hundred buttons were received from neighboring towns.

Large PYE symbols were placed throughout the Town, as well as in front of the Atwater Library; the latter display was used for the weekly mystery photo, a feature of the New Haven Register.

Besides general assistance in the entire month's events, CDAP was specifically responsible for the coordination of one of the public events, the Community Forum. At the Forum, more than twenty representatives of Town boards and organizations served on panels to discuss their particular area and to answer questions. The panels, held simultaneously in separate rooms, covered the areas of recreation-conservation, housing, health and economic development. In many cases, it was the first time that representatives of these organizations had met together with the public at large to discuss areas of common concern. More than 150 residents attended the Forum.

MARCH 1970



NORTH BRANFORD P Y E MONTH

PROGRAM SCHEDULE

CULTURE

CODE Cu

Code Program	70/71	71/72	72/73	73/74	74/75	75-
<p>Cu-1 Further coordination of Town and school libraries to provide improved services.</p>	x	x	x	x	x	x
<p>Cu-2 Expansion of arts and crafts programs.</p>		x				
<p>Cu-3 Continue study, and implementation concerning historic district commission.</p>	x	x				
<p>Cu-4 Continuation and expansion of cultural programs via the Library Associates and the Historical Society.</p>	x	x	x	x	x	x
<p>Cu-5 Encourage activities for the beautification of Town centers.</p>	x	x	x	x	x	x
<p>Cu-6 Establish and maintain a Town reference section in the Library for all reports, books and studies on North Branford.</p>	x	x	x	x	x	x

See also other programs related to
 CULTURE: Ed-7 RC-13
 Ed-9



INTERPERSONAL COMMUNICATION

EXISTING STATUS--SUMMARY

- REFERENCES: o Local Club Newsletters
 o North Branford Directory
 o PP-CDAP Book
 o Welcome Wagon

The Town of North Branford is composed of two distinct communities: North Branford and Northford. Interpersonal communication in Town involves both the communities, acting together and separately.

The New Haven Register has the largest daily circulation in Town (2,500). The New Haven Journal-Courier, a morning daily under the same ownership as the Register, has a circulation of more than 750. Although North Branford shares space on an area town page in the Register, all news items are written by the local reporter. Occasionally, public service items are omitted due to lack of space.

The Branford Review carries extensive local news and announcements. The Review covers both Branford and North Branford, with a special edition for North Branford residents. The Review is published weekly and has a circulation of 500. Consideration is underway for a separate edition for North Branford.

Three other weekly papers, the Branford Advertiser, the Advisor and the Bargain Finder (published by the Wallingford Post), cover North Branford and Northford. They carry primarily local business advertising and personal want ads. The Advertiser has a circulation of almost three thousand, approximately one for each household in Town. The Advisor, published in North Haven, is distributed primarily in Northford; the Bargain Finder, also distributed in Northford, originates from Wallingford.

In addition to the listing of fairs, bazaars, and other social events in the newspapers, local merchants cooperate extensively by allowing community advertising posters in their stores.

Several civic and social organizations have their own newsletters which are mailed out to members of the organizations.

The major radio stations in the New Haven area include WELI, WCDQ, WAVZ, and WNHC--AM/FM. Time is generally given for announcements of North Branford interest.

North Branford is well-located to receive most New York television stations, in addition to receiving stations from New Haven and Hartford. Channels received include 2-WCBS, 3-WTIC, 4-WNBC, 5-WNEW, 7-WABC, 8-WNHC, and 9-WOR. Channels 11-WPIX and 13-WNDT are occasionally received. UHF stations are picked up from New Haven, Hartford and Bridgeport.

A Welcome Wagon hostess greets newcomers and provides them with information on all aspects of community life. The hostess also distributes publications on the Town, including the North Branford Directory. The Directory contains a list of all business firms, social and civic organizations, local health programs and those available in nearby communities, recreation programs, Town boards and officials, meeting dates of the boards, as well as an up-to-date road map.

Town boards generally meet once a month with minutes of their meetings on file in the Administration Building.

The Communications Center in the Administration Building consists of a switchboard operator which handles all calls to the Town offices, schools, fire and police emergency, the fire department radio, burglar and fire alarm panel and State Police monitor. The center operates 24 hours a day, seven days a week, including all holidays.

COMMUNITY DEVELOPMENT ACTIVITIES

North Branford is a very active community with numerous civic and social organizations, as well as neighborhood associations. Each of these groups maintains active memberships and several have their own newsletters.

In the light of the many activities going on throughout the community, CDAP undertook the project of putting together a Town directory. Since there was no Chamber of Commerce, it was decided to include a list of all commercial establishments. The directory was developed through the assistance of many different people. Volunteers from the Northford Women's Club researched much of the directory's contents. The library prepared the format, including indexing and typing, and the Economic Development Commission supplied the necessary funds. CDAP's role was one of coordination and supervision of the project to its completion.

The final product, "The North Branford Directory," contains: emergency numbers; lists of Town boards and officials, local businesses and industries, civic and social organizations and their functions, local health programs and those available in adjacent communities, recreational programs, residential associations, local public schools and nearby private ones, colleges and youth organizations. An up-dated Town road map is included with the directory.

In the studies of the CDAP program, it was noted that there was an inconsistency of road signs identifying entry into the Town. In addition, only a few local service groups are represented by signs. In other areas of study, it was observed that North Branford frequently did not have sufficient identification of its own. Several non-residents assumed that North Branford was a part of Branford, or, when referring to the Town, were unsure of its exact location. As a result, CDAP recommends that a project be established to erect signs along the main roads into Town. An example of the type of sign suggested is illustrated below.



PROGRAM SCHEDULE

INTERPERSONAL COMMUNICATION

CODE IC

<u>Code Program</u>	<u>Implementation By</u>	<u>Cost Est.</u>	70/71	71/72	72/73	73/74	74/75	75-
IC-1 Update "North Brandford Directory" annually.	North Branford Women's Club, Welcome Wagon	\$50		x	x	x	x	x
IC-2 Continue a community civic reference calendar, including official Town board meetings.	Northford Women's Club, volunteers	None (voluntary services)	x	x	x	x	x	x
IC-3 Improve Town Line identification through use of signs, e.g. "Welcome to North Branford".	Local service club(s), Board of Selectmen	None (voluntary services)	x					
IC-4 Increase coordination and communications among Town boards and agencies.	Board of Selectmen, with others	No direct project cost	x	x	x	x	x	x

See also other programs related to INTERPERSONAL COMMUNICATION: Ho-4 ED-5 PS-5 Cu-6



GENERAL MUNICIPAL GOVERNMENT

EXISTING STATUS--SUMMARY

REFERENCES

- o Annual Town Report
- o Code of North Branford
- o North Branford Directory
- o Report of Charter Commission

- o North Branford Government Finances:
 - A Comparative Study--CPEC
 - o "A Program for Development Code Administration"

North Branford has the traditional New England form of town government comprised of a Board of Selectmen and the Town Meeting. The First Selectman is the chief administrative officer of the Town; legislative power rests with the Town Meeting. The three member Board of Selectmen meets on a regular monthly basis, with special meetings called when necessary. The Town has several boards and commissions, composed of volunteers, which meet once a month to conduct their business.

There are two government buildings in North Branford center; the Town Administration Building and the North Branford Hall. The Hall is used for social and recreational purposes, and houses the Park and Recreation Department. The Administration Building, located at the junction of Routes #22 and 80, contains the administrative offices of the Town. These offices, open on a full time basis house the following departments:

Office of the First Selectman Building Department
Town Clerk (including part time
Assessors plumbing, electrical,
Tax Collectors and sanitary inspectors)
CDAP Planning and Zoning
Police Department Administrator
Communications Center for the
Town

The Communications Center handles calls for all Town offices, schools, fire and police. There is a dispatcher switchboard operator on duty 24 hours a day, seven days a week.

A charter, now pending referendum action, proposes a Council-Manager form of government with the retention of the annual Town Meeting on the budget.

The exceedingly rapid growth of North Branford since 1956 has changed the character of the Town from rural to suburban. This growth is reflected through very recent changes in North Branford including:

ADMINISTRATIVE

House numbering (completion 1970)
Revaluation
Adoption of Sanitary Land Fill Operations
Adoption of Air Pollution Ordinance
Joining the Regional Council of Elected Officials
Initiation of Sanitary Sewer Feasibility Studies
Completion of a Directory of North Branford

CONSTRUCTION

Construction of a Intermediate School
Addition to the Junior High School
Construction of a central town garage
Construction of a new dog pound
Construction of 30 units of elderly housing
Renovation of the Town Administration Building

PERSONNEL

Establishment of a Police Department
Establishment of a full time Building Department
Combination of the Planning and Zoning Commissions
Establishment of a Planning and Zoning Office
Adoption of a Community Development Action Plan

Agency

Adoption of a town retirement plan
Appointment of a Charter Revision Committee
Appointment of an Historical District Committee
Appointment of an Advisory Council on Drugs and Alcohol

COMMUNITY DEVELOPMENT ACTIVITIES

In 1968, the CDAP Agency requested assistance in studies on government finances from the Connecticut Public Expenditures Council (CPEC). The request, with the approval of Town officials, resulted in a complete analysis and comparison of North Branford's revenues and expenses by an independent private research firm. The study was performed as a public service by CPEC's Municipal Consulting Service.

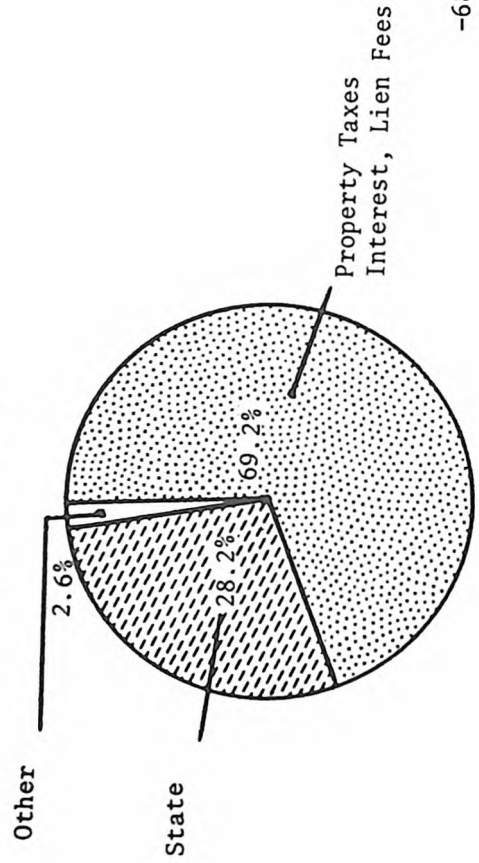
The final report, issued in April 1969, contained about eighty pages of narrative and exhibits on North Branford since 1958. It compared North Branford with eight other towns, four smaller and four larger. The analysis and comparison included: population growth, assessments and taxes, Grand Lists and Per Capita Assessments, Grand Levies, Per Capita Levies, General Fund Revenues, Public School Expenses, Average Teacher Salaries, Long Term Debt and a Debt Retirement Schedule. The fund report was distributed to several Town boards and officials, with copies available to the public through the Town libraries.

Early in 1969, the Board of Selectmen appointed a Charter Revision Commission to study the role of the government in North Branford and to make recommendations. The new Commission, composed of five residents, met on a regular schedule for a year. Each of the Town boards were contacted to obtain their opinions and recommendations for a new charter. Charters from towns throughout Connecticut were received and compared. The CDAP office supplied clerical assistance to the Commission, as well as information on the Town.

Concurrent with the work of the Charter Commission was a study undertaken by a League of Women Voters' government committee, which was conducted independently from the Charter Commission work. The final recommendation of both the League and the Charter Commission was for a Council-Manager form of government. The official Commission recommendation was for a nine member Council, a professional Town Manager, and retention of the Town Meeting for the annual budget. The proposed charter is now awaiting referendum action.

During 1969, a series of meetings on code enforcement, planning and zoning, economic development, and inter-departmental work was held. These meetings, attended by Town personnel in the above-mentioned areas, as well as a professional planning firm, were coordinated and scheduled by CDAP. The report of this group was presented and explained to the Board of Finance by the officials involved. Subsequent action has resulted in a revamping and up-dating in the areas of planning, zoning, building, and code enforcement.

GENERAL FUND REVENUES
FISCAL 1967-68



GENERAL MUNICIPAL GOVERNMENT

CODE MG

Code Program	Implementation By	Cost Est.	70/71	71/72	72/73	73/74	74/75	75-
MG-1 Carry out the Board of Selectmen's mandate to revise the Town Charter.	Board of Selectmen, Charter Revision Commission, voters	No direct project cost	x	x				
MG-2 Appoint a Town administration Building Study Committee to consider a new building.	Board of Selectmen	\$2,500		x				
MG-3 Prepare a capital improvement program and the procedure for continuing updating.	Board of Selectmen, Planning & Zoning Comm., Board of Finance	No direct project cost	x	x	x	x	x	x
MG-4 Adoption of a new Comprehensive Plan of Development.	Planning & Zoning Comm.	Authorized						x
MG-5 Update and improve the Town zoning regulations and zoning map.	Planning & Zoning Comm.	\$5,000	x	x				
MG-6 Adopt a sign ordinance.	Board of Selectmen, Town Meeting	No direct project cost		x				
MG-7 Establish the position of full-time Town Engineer to provide technical services and coordination.	Board of Selectmen	\$30,000 annual budget for the office			x	x	x	x
MG-8 Provide a fund for in-service training and technical education of Town personnel to increase effectiveness and professional skills.	Board of Selectmen, Board of Finance	\$1,000 annual budget		x	x	x	x	x
MG-9 Combine the planning and zoning commissions (Program Initiated)	Board of Selectmen, Town Meeting	No direct project cost	x					

AFTERWORD

The North Branford Community Development Action Plan Agency has carried out the assignment given by the Board of Selectmen. The result is a plan usable as a guide for community development action.

The plan is available as a tool to be used by responsible local government and civic leadership. The framework provided by this document, including the system of 12 functions, the specific action programs and the schedules and priorities, can be used as a checklist and a point of interagency coordination.

The framework is a valid and workable concept. Effectiveness now or in the future depends upon a) community recognition of need for thinking ahead and b) community participation in the thinking process.

The Agency has completed a major job of assembling in one document a community action program. This effort has involved a catch-up process in terms of assembling basic research and analysis materials. If the Community Development Action Plan framework is accepted in North Branford as an orderly framework for future programming, there will be need for refinement of procedures and techniques as well as need for year-by-year extension of action projects. This form of planning is best carried on as a continuing activity. The past two year work program of the Agency provides a major stock of research materials for any future programming.

During the last two years many community development needs and programs have been identified for the Agency. The action programs recommended in this document fall short of coping with all known or foreseeable needs. It is presumed that unmet needs would be handled in future action program lists.

In these times more is expected of local government in terms of leadership, program coverage and technical knowhow. This document provides a new technique for programming. If to be accepted as a workable procedure, responsibility for upkeep and revision should be assigned by the Town to an appropriate office or agency.